Acknowledgements:

City of Somerville

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George Proakis, Director of Planning
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Mike Feloney, Director of Housing
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As well as former employees Ed O'Donnell, Director of Economic Development, and Amanda Maher, Senior Economic Development Specialist

LOCUS

Chris Leinberger, President
Christopher Coes, Director
Victoria Maguire, Massachusetts Director
Kira Hibbert, Program Associate

Union Square Strategy Leaders

and

The Barr Foundation
President’s Message

LOCUS is pleased to submit the following report outlining the work completed by the City of Somerville Union Square Community and designated Strategy Leaders as part of the Union Square Strategic Planning and Community Benefits Process (the “community benefits process”). Throughout the process, LOCUS was continually impressed by the passion, dedication and wealth of knowledge that the members of the Union Square community brought to the process. It would be hard to find a more engaged citizenry to embark on this type of process and for that LOCUS is very grateful to have worked in partnership with such a dynamic group.

In addition, LOCUS would like to commend Mayor Joseph A. Curtatone and the City of Somerville staff who recognized the unique opportunity afforded by Union Square’s future redevelopment, and ensured that the dialogue regarding the social equity impacts of prospective development would be considered and prioritized as an essential part of the process. As a result of the City’s efforts to engage in this social equity and economic development discourse, the path forward for the City and this unique and vibrant neighborhood is being shaped by active neighborhood and citywide participation that in turn will help shape the area’s future.

The community benefits process to date has taken place over the course of roughly a year (from July 2015 through the present, March 2016) and has involved a significant amount of work by volunteer community members who represented a wide array of interests, backgrounds, and expertise. The participation of all Strategy Leaders provided a valuable dialogue about how the process should work and how to advance the articulation of a set of community benefits to ensure social equity is integrated into Union Square’s future. LOCUS believes the dialogue – even the difficult moments – between all community groups and individuals, over the course of this pilot was critical to ensure a well-balanced and thoughtful outcome. LOCUS is thankful for the participation of all involved.

LOCUS looks forward to taking the lessons learned from the Union Square Attainable Housing and Social Equity Initiative Pilot to determine ways to replicate the successful elements and make adjustments where needed to assist other communities working to ensure a balanced approach to economic development and social equity in their communities.

Sincerely,

Chris Leinberger
President
LOCUS: Responsible Real Estate Developers
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Introduction

The City of Somerville is on the brink of transformation. From 2012 to 2016, the community has embarked upon a major revitalization plan, developed a citywide comprehensive plan, and engaged in a neighborhood planning process that will create over 3-million square feet of new development opportunities in Union Square and Boynton Yards. Development of this scale presents a common dilemma for communities like Somerville who seek to preserve their local character and maintain affordability for their local residents and businesses.

After reading the WalkUP Wake-up Call: Boston report, which revealed that the Boston region is poised to lead the nation in the expansion and creation of new walkable places, the Mayor and other City of Somerville representatives approached LOCUS in 2015. The discussion centered around a critical finding in the report that showed that it will become more difficult for communities to strike a balance between strong demand for walkable urban places, while maintaining affordability and accessibility, without equitable development strategies and tools in place.

Following this discussion, the City of Somerville was chosen as the first location to participate in LOCUS’ Attainable Housing and Social Equity Initiative (AHSEI) pilot, a place-based method for developing and implementing effective community benefit programs as large-scale commercial development occurs around Somerville’s incoming transit nodes—focusing on Union Square. The City believed that as a neighborhood on the cusp of major redevelopment, Union Square was uniquely suited to partake in the process to examine economic development, social equity impacts and to articulate a vision for community benefits that will help shape its future.

In addition to undertaking the LOCUS community benefits discussion in preparation for the new development, the Union Square community has a well-articulated City-wide 20-year Comprehensive Plan known as SomerVision, and an intensive neighborhood-level planning and engagement process known as Somerville by Design. The timing of both the neighborhood plan and the LOCUS community benefits discussion, created an opportunity to examine synergies between the two. The community benefits process looked further into issues that should be resolved through the City’s regulatory processes and those for implementation by a potential place management organization, an already established community non-profit, and/or a community benefits agreement with a developer and/or an outside entity. The group explored how each process is connected to the whole of the community-driven efforts to redevelop Union Square according to shared community values to achieve a range of community benefits. The ability to review all the issues, at once, allowed greater flexibility for the Strategy Leader discussions and provided valuable guidance to the parallel processes in real-time. In this way, the LOCUS process not only fell sequentially into the years of community planning around Union Square but the interplay of ideas between the zoning and Neighborhood Plan components added another layer of
neighborhood-based input to the significant feedback provided by community members citywide through the preceding and parallel efforts.

**Project Area**

The Union Square neighborhood is located just four miles north of downtown Boston and one and a half miles from Kendall Square. Within a two-mile radius, there are a surplus of world-renowned colleges, universities and hospitals. Within a three-mile radius, there are nearly three million jobs. Union Square is in a highly desirable location given its proximity to these regional assets.

Union Square is on the brink of transformation. In 2012, the Union Square Revitalization Plan (“Revitalization Plan”) was approved at both the city-and state-level. The Revitalization Plan identifies seven disposition parcels, collectively known as the “D-Blocks”, slated for redevelopment in accordance with Massachusetts General Laws Chapter 121B or other conventional market transactions. In accordance with the plan, the City, through the Somerville Redevelopment Authority (SRA), assembled land on the “D-2 Block” in Union Square to allow for the construction of a new Union Square MBTA Station.

In 2013, the City issued a Request for Qualifications (RFQ) seeking a Master Development partner for Union Square to redevelop seven D-Blocks as outlined in the Redevelopment Plan. In 2014, the Mayor called for volunteers citywide and then appointed a 20-member Civic Advisory Committee (CAC) representing a broad range of community members to serve as a public sounding board for the Union Square redevelopment process, providing feedback and input to help shape the strategic planning decisions and development in Union Square. In this role, the CAC, under the advisement of this LOCUS process, will prioritize components of a community benefits agreement between US2 and the SRA, addressing matters including but not limited to affordable housing, open space, mobility, civic space, job training and employment opportunities, support for local businesses, sustainability, and financial support of needed infrastructure improvements.
The CAC conducted the critical first step in the Master Developer selection process by reviewing all 10 applicants, narrowing down the options to the top two recommended development teams, and providing those two options for final selection to the SRA. Of the final candidates, the SRA selected Union Square Station Associates (US2) as its Master Development partner citing both the applicant’s portfolio as well as their financial strength, giving them a greater financial cushion and thus likelihood of success even if market conditions were to deteriorate. US2 is now working collaboratively with the community on the various legs of the planning process and is a ready and willing partner to the Community Benefits Process that LOCUS’ work will shape and advise.

Goals of the Union Square Pilot Program

The Union Square AHSEI Pilot will serve as a national model for developing sustainable strategies that balance the demand for great walkable urban places with the need for jobs, housing, open space, diverse business opportunities, and transportation that are attainable and accessible to all Somervillians. While Union Square is the first pilot, LOCUS plans to work with a number of cities throughout the United States to develop individualized approaches for each community. And while Union Square is the first of these local pilots, the planning extends to other civic and transit development in a city with five to seven other transit stations. These approaches will include both public and private sector strategies for ensuring social equity as investment continues to pour in to the nation’s walkable urban places. In each of its AHSEI pilot cities, LOCUS will help address the need for these places to provide, among other equity benefits, affordable housing, job opportunities and workforce training, local business support, and public spaces for the community to enjoy. In Union Square specifically, there will also be a focus on creating new open and green space, providing safe and accessible transportation alternatives and anti-displacement strategies as well as sustainability measures—among other needs as identified by the CAC, Strategy Leaders and community at large.

Ultimately, the LOCUS process will produce a place-based Strategic and Community Benefit Plan that includes a prioritization of community benefits and place-based strategies, which will provide the CAC with the community benefits framework necessary to advise the SRA on pending negotiations with US2. The LOCUS process is also considering the creation of a PMO whose ultimate structure and responsibilities are currently being discussed. Additional information regarding the Union Square Strategic Planning and Community Benefits Process can be found in Appendix E.

Pilot Approach

The LOCUS Union Square Pilot was shaped by local conditions, local stakeholder participation, and the local neighborhood planning process. It also used national data from the WalkUP Wake-UP Call Reports that showed how the real estate market, in the United States, is shifting away from drivable sub-urban development patterns towards walkable
urban places, which has resulted in major impacts on social equity in local communities. The Pilot is designed to encourage community fingerprinting and ownership, while facilitating an action-oriented, data-driven conversation to define and prioritize community benefits. As a result, the local community not only knows what it wants, but has the tools and information needed to ensure the new development that will take place in the district over the next 30 years is designed to achieve their collective vision. Replicating this process in other transit neighborhoods should create a city-wide example of place management of benefits shared by public, private, non-profit, and community interests in both housing and other development models.

**Community Engagement**

LOCUS recognized that engaging community members to create solutions to current issues was a critical step to ensuring that the needs and wishes of community stakeholders are fully deliberated, clearly formulated and incorporated into project decision-making. From the onset, LOCUS’ pilot approach was threefold: inform, invite and communicate.

1. First, inform the general public of the purpose and progress of the LOCUS Attainable Housing and Social Equity Pilot program.
2. Second, invite all interested parties to participate in the strategic planning process. This was a critical step to ensure equal representation of the community and to be able to prioritize the needs, goals and opportunities of the project area.
3. Third, create a safe space for strategy leaders, the general public, affected agencies, and elected officials to communicate their perceptions, opinions and ideas throughout the entire course of the strategic planning process.

After refining an extensive list of community needs, LOCUS facilitated the development of a strategic plan for Union Square’s future economic development and social equity. The strategic plan developed through this process includes a comprehensive inventory and prioritization of community benefits needs and opportunities that could be used to shape future public sector investments and policy changes, as well as shape community benefit agreements with other private development interests active in Union Square. In addition, the LOCUS process has begun conversations toward the creation of a place-based management organization by community stakeholders that could perform various functions related to community benefits including monitoring of the long-term implementation of those public and community benefit priorities, ensuring they are met and updated as needed.

This section of the report highlights all elements of the public process and summarizes the feedback received from the strategy leaders.

**Union Square Community Benefits Process**

The Strategy and Community Benefits Process kicked off with a meeting on July 27, 2015,
held by the Union Square Civic Advisory Committee (CAC). It provided an opportunity for LOCUS to introduce the Attainable Housing and Social Equity Initiative (ASHEI) (for more information on the ASHEI, please see Appendix B). The meeting also featured a presentation by Chris Leinberger, President of LOCUS, who described the work Union Square’s community leaders would be charged with. LOCUS’ goal is to assist community leaders develop a clear vision of the community benefits needed to maintain the qualities and attributes of Union Square and develop actionable steps in the short, mid- and long term.

Over the course of two months, LOCUS met with several groups such as the Union Square Neighbors, Union United, CAC and Union Square Main Streets to receive feedback on the proposed strategy and community benefits process. LOCUS participated in discussions with community leaders who expressed a need to increase the number of community leaders who would be involved in the community benefits discussion. After an open call, a final list of 34 Union Square Strategy Leaders was chosen to represent a broad cross section of the Union Square community.

The list of the Strategy Leaders who participated in the process is included below:

- Joe Beckmann - Member of Union Square Civic Advisory Committee (CAC) and Sustainable Neighborhood Working Group. Co-founder of Progressive Democrats of Somerville.
- Regina Bertholdo – Director, Parent Information Center. District Liaison for Homeless Students. Multilingual Services Coordinator. Member, Somerville Homelessness Task Force. Member, Somerville Family Learning Collaborative.
- Jennifer Blundell - Co-Chair, Union Square Civic Advisory Committee. Finance professional advising banks and investment firms, and Union Square resident.
- Rev. Ben Echeverria – Member, Union United. Acting Director, The Welcome Project. SomerVision Steering Committee, Tufts University Tisch College Community Research Center Co Chair, Community Organizer.
- Glen Ferdman - Director of Libraries, City of Somerville.
- Irma Flores - Member, Union Square Civic Advisory Committee. SomerViva Spanish Language Liaison. Former Somerville Public Schools family liaison. Community/parent organizer, Sociedad Latina.
- Bill Gage - Member, Somerville Redevelopment Authority Board of Directors.
- David Gibbs – Member, Union United. Executive Director, Community Action Agency of Somerville.
- Seth Grady – Representative, Union Square Partners LLC, owners of former Post Office building.
- Esther Hanig - Executive Director, Union Square Main Streets. Member, Union Square Civic Advisory Committee.
- Scott Hayman – Member, Union United. Staff, Somerville Community Corporation. Member, Union Square Civic Advisory Committee.
- Jennifer Lawrence - Former Director of Groundwork Somerville. SomerVision Steering Committee. Former Board President, Somerville Local First. Sustainability Planner, City of Cambridge.
- Patrick McCormick - Union Square resident and Civic Advisory Committee member, former City of Somerville CIO, former Board President Somerville Homeless Coalition.
- Patrick McMahon - Board Member, Planning Office for Urban Affairs. Staff, Federal Realty Investment Trust.
- Erik Neu – Graduate, Somerville Academy for Innovative Leadership (SAIL). Member, Union Square Civic Advisory Committee.
- Courtney O’Keefe – Representative, Somerville Local First. Member, Union Square Civic Advisory Committee.
- Philip Parsons – Principal, Parsons Consulting Group. Member, Union Square Civic Advisory Committee.
- Emily Reichart - Executive Director of Greentown Labs. Member, Union Square Civic Advisory Committee.
- Cheri Ruane - President, Boston Society of Landscape Architects. Union Square resident.
- Jhenny Saint-Surin – SomerViva Haitian Creole Language Liaison.
- Derek Seabury - Executive Director, Artisans Asylum.
- Renee Scott – Founding Member, Green and Open Somerville.
- Anne Tate - Architect and Professor at RISD. Co-Chair, Union Square Civic Advisory Committee.
- Ileana Tauscher – Associate, Urban Land Institute. Leadership Council Member, Peer Health Exchange.
- Frank Valdes – Member, AIA. Architect for SCC’s 181 Washington Street project. Walnut Street resident.
- Don Warner - Select Development Corporation. Owner, former Union Square police station. SomerVision Steering Committee.
- Benny Wheat - Steering Committee Chair, Union United.
- Wig Zamore - Co-Chair, Union Square Civic Advisory Committee. Mystic View Task Force. Somerville Transportation Equity Partnership. SomerVision Steering Committee
- Steve Mackey, Somerville Chamber of Commerce President, Ex-Officio
- Amanda Maher, Senior Economic Development Specialist, City of Somerville, Ex-Officio / Replaced by Sunayana Thomas, Senior Economic Development Planner
- Ward 3 Alderman Bob McWatters, Ex-Officio
- Ward 2 Alderman Maryann Heuston, Ex-Officio
Union Square Strategy and Community Benefits Session 1

The Union Square Strategy Leaders group met for the first time on November 18, 2015. In an 8-hour live stream session conducted by LOCUS, the Strategy Leaders, City staff and over 40 members of the general public came together to begin the community benefits discussion process. This session was the critical first step to introduce the different members of the Union Square community to each other, provide an opportunity for all members of the group to identify what makes Union Square important to them and ask, “What makes Union Square great?” Hearing everyone’s values and an overarching collective concern to protect Union Square’s unique qualities began establishing trust between the various community members. This initial step of the community benefits process served as the critical foundation for future discussions about the community benefit needs and trade-offs necessary to uphold Union Square’s unique character.

The first Union Square Strategy and Community Benefits Session also provided an opportunity for the group to get an update on the recently released Neighborhood Plan draft and accompanying fiscal analysis by the Somerville Planning Department. The session reviewed the Union Square Briefing Book containing a summary of the history of Union Square’s development and the important neighborhood planning work that had been done to date and that LOCUS would build upon. Finally, the day-long meeting was an opportunity for Chris Leinberger to give an overview of place management strategies, and best practices from across the United States. LOCUS then provided a set of “strategy card” samples to each Strategy Leader. These cards outlined a variety of elements/issues – such as housing, retail, place character, employment, economic development, et al. – that they could use to spur the creation of new strategy cards applicable to this unique community and neighborhood that would be considered to become part of the plan to develop a realistic and actionable place-based strategy for Union Square, and inform a comprehensive community benefits program.

The template strategy cards were made available for editing online via a Google doc hosted on the CAC website, allowing strategy leaders and the public to view, provide input, and edit the cards.

In the weeks following the November meeting, the Strategy Leaders developed their individual set of strategy cards, with assistance and input from their relevant stakeholder interests and the broader community. That process allowed for a customized set of benefits to be considered. In total, the number of strategy cards was 51.

**Strategy Leader Outreach and Feedback**

During the month of December, Strategy Leaders were asked to connect with members of the Union Square community, their neighbors, members of their organizations, or anyone else who could be considered a Union Square stakeholder. They were asked to use the revised set of Union Square specific strategy cards to discuss with their constituents the strategies that were to be prioritized as part of the community benefits process. Given the...
broad makeup of the Strategy Leader group, the goal was to engage all sections of the Union Square community in the discussion and to discuss the priorities at the next Strategy Leader group meetings in January.

In addition to individual Strategy Leader outreach, the City, CAC and LOCUS co-hosted a public meeting on December 2 for members of the public to provide comment on the strategy cards and identify community benefit priorities. A second public meeting was co-hosted by the City’s SomerViva Immigrant Outreach and Services program on Saturday, December 5, in four languages to gather feedback from the Spanish, Haitian Creole, Portuguese and English speaking members of the community. Several Strategy Leaders also volunteered to post their names and contact information to the CAC’s website to be available to community members who may not have been able to attend the public meetings or could not be connected with a particular group but wanted to express their thoughts on the process by phone or by email.

LOCUS hosted two in-person and five conference calls throughout December and January for Strategy Leaders. These calls were established to provide an opportunity for Strategy Leaders to speak with Chris Leinberger as they gathered feedback and to ask questions or voice concerns as they came up throughout the month. LOCUS found it was helpful to have a way to check in with Strategy Leaders to hear their concerns regarding several issues including how to address new issues not reflected in the strategy cards as well as how the community benefits process intersected with other City planning efforts.

**Strategy Card Submissions**

Strategy Leaders were asked to submit their refined list of Strategy Cards by December 30, 2015. The goal was to allow LOCUS to consolidate all Strategy Leader feedback and prepare for the January 2016 Strategy Leader sessions. In total, out of 30 Strategy Leaders, 23 submitted their selected cards in advance. These selections allowed LOCUS to work with Carson Bise from Tischler/Bise, a fiscal, economic, and planning consulting firm, to prepare a real-time fiscal analysis that included cost estimates for a number of the top issues as well as to present the Strategy Leader group with a summary to begin working from or adjust as needed. The issues that got the most attention during the early strategy card submissions included export, regional and local employment, affordable housing, green and open space, civic space and others.

**Union Square Strategy and Community Benefits Session 2**

The Union Square Strategy Leaders reconvened on January 13, 2016, for the first time in a little over a month. All Strategy Leaders were asked to have identified their priority strategy cards and submit them to LOCUS in advance of the meeting.

The January 13 Session (or “Session 2”) was structured to facilitate conversation between the Strategy Leaders regarding the community benefit priorities that they had submitted. Coupled with the in-person fiscal analysis modeling, the process was established to allow Strategy Leaders to weigh the benefits and trade off various community benefits. After
weighing the 51 strategy cards identified by strategy leaders in December 2015, the strategy leaders narrowed it down to 10 cards.

The 10 strategy cards that received the most interest from strategy leaders include:

1. Walkable Urban Character
2. Library/Community Center
3. Green and Open Space
4. Export Employment
5. Local Employment
6. Parking and Traffic Mitigation
7. Water, Sewer and Electric
8. Smart City Infrastructure
9. Low Income Housing
10. Local Serving Retail

NOTE: Sustainability and Climate Change were mentioned as priority issue that should be incorporated throughout the strategies listed above. During the March 14th session, the Strategy Leaders created two additional working groups including sustainability/change.

Union Square Strategy and Community Benefits Session 3

On January 14, LOCUS refined and consolidated the strategy cards into the following seven priority categories based on feedback from the Strategy Leaders from Session 2:

1. Housing
2. Economic Development
3. Civic Space and Library
4. Parking and Transportation
5. Green and Open Space
6. Smart City Infrastructure
7. Place Management Organization (PMO)\(^1\)

The Strategy Leaders were then asked to rank the seven strategy cards from highest priority to lowest priority. Their votes reflected the following:

Priority 1: Economic Development
Priority 2: Housing
Priority 3: Green and Open Space
Priority 4: Civic Space and Library
Priority 5: Parking and Transportation
Priority 6: Smart City Infrastructure

\(^1\) The Place Management Organization was inserted based on the Strategy Leader’s discussions about the need to create a place-based mechanism that is both accountable to the local community and strategies.
It was noted at this time that sustainability was also a shared top priority but that it should be incorporated into every priority area rather than separated out.

NOTE: Because PMO was on the agenda later in the evening, it was excluded from the ranking exercise.

Working Groups

Once the priorities were identified, members of the public and strategy leaders broke out into six working groups: Economic Development, Housing, Green and Open Space, Civic space and Library, Parking and Transportation and Smart City Infrastructure.

Each working group was charged to create goals, action items, the lead entity (City, PMO, or Local Organization) for implementation, and appropriate funding sources (City, CBA, or other). As the summaries of the working group findings were reported out to the larger audience, the Strategy Leaders agreed that each working group would need to meet again to further review and refine their respective priority issues before its inclusion in the final plan.

The last item discussed during Session 3 was the appropriateness of creating a Place Management Organization. Leinberger kicked off the discussion by stressing the importance of creating a new place-based entity or structure in Union Square that among other activities could become responsible for overseeing the implementation of the goals and action items articulated through the community benefits process.

According to the Strategy leader’s priority forms that were submitted, there was a broad interest for a place management organization in Union Square that would play a significant role in implementing or monitoring the following priority issues: housing, civic space, programming of open space and parks, parking management, and infrastructure improvements.

Due to time constraints, it was recommended that Strategy Leaders and members of the public volunteer to participate in a working group to further the discussion of a potential place management organization. Given the overwhelming interest in the PMO discussion, it was decided to create an additional working group to develop recommendations that would be voted by all of Strategy Leaders rather than a subset. It was recommended that the members of the newly formed PMO working group meet more regularly than the other working groups to consider existing best practices that may serve as a model for the establishment of a place-based management organization.

At the meeting conclusion, the following seven working groups were established:

1. Economic Development
2. Housing
3. Green and Open Space
4. Civic Space/Library
5. Parking and Transportation
Public Participation in Working Groups

Many members of the general public who attended the January 13 and 14 sessions expressed an interest in being involved in future discussions around the priority areas. The working groups established at the end of session 3 were open to any public member who wished to be involved. While the Strategy Leaders and members of the general public of each of the working groups met in January and February, it is important to note that the Strategy Leaders were strongly encouraged to take the lead role within each of the working groups, as they were responsible for reaching out to the general public and their constituency to gather feedback throughout this process. The Strategy Leaders were asked to report back on the discussions and decisions made by the working groups and were asked to present their final results to the Strategy Leaders as a whole. This approach ensured a clear framework that allowed Strategy Leaders and the general public to participate and ensure their contributions were noted and reported back.

Union Square Strategy and Community Benefits Session 4

Several Strategy Leaders expressed interest in keeping the momentum going and advancing the groups’ work in a timeframe shorter than the originally proposed 3-4 months. As a result, LOCUS and the City worked together to facilitate a meeting in February.

On February 16, the Union Square Strategy Leaders, the Union Square Civic Advisory Committee and members of the public reconvened and presented their ranked list of action items, specific strategies, implementation organizations, initial partners and financial resources needed to help execute their goals. After each presentation, a brief question and answer session was held for meeting attendees to raise questions, problems or concerns. LOCUS made it clear that they will continue to work with the PMO working group by bringing in subject experts to enhance understanding, and provide background information on specific place management strategies, challenges and processes.

Each Working Group was asked to submit a report on March 14 that took a comprehensive approach to tackle their strategic issue rather than a case-by-case approach. Their reports must include a ranked list of actions, articulation of the appropriate implementation organization and appropriate funding sources.

The City also presented an update on their work concerning Union Square. It outlined a general timeline for the Green Line Extension (GLX), the neighborhood plan, Union Square’s zoning, LOCUS’ involvement, as well as the review period for the Community Benefits Agreement (CBA), Civic Advisory Committee (CAC), and Somerville Redevelopment Authority (SRA). The City also provided an overview of the next steps that will inform Union Square’s community benefit process.
NOTE: The ranking of each working group priorities was important component of the Pilot exercise to better understand any tradeoffs in order to determine the most critical set of actions needed to accomplish their short, mid- and long term strategic goals.

Creation of Sustainability and Climate Change and Finance Working Group

During the March 14th session, a subgroup of the Strategy Leaders decided to create two additional working groups that would focus on Climate Change/Sustainability and Finance. The goal of the Climate Change/Sustainability working group was to ensure that all practices from planning, through construction and implementation take into consideration environmental sustainability, reduction of carbon use, and preparation for future climate change. The Finance working group was charged with the responsibility of exploring funding sources that could be applied for and used to fund Union Square’s community benefits.

Draft Union Square Strategic Planning and Community Benefits Plan

The following is the final outline of the Union Square Strategic Planning and Community Benefits Plan completed and reported out by the members of the each working group on February 16, 2016:

Working Group Recommendations

1. Economic Development  
2. Housing  
3. Green and Open Space  
4. Civic Space  
5. Parking, Transportation and Mobility  
6. Smart City Infrastructure  
7. Climate Change/Sustainability  
8. Finance  
9. Place Management Organization

Economic Development Recommendations

COMMUNITY PRIORITY: Develop Union Square/ Boynton Yards neighborhood into a significant employment center that supports and sustains diverse businesses in all stages

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2 While the list of general public contributors on each working group is not exhaustive, LOCUS has made an effort to note those who have participated in the working groups.

3 The Finance working group did not submit their recommendations and action plan by the publication deadline. LOCUS will work with the Finance working group to incorporate their findings into Phase 2 of the Union Square Strategic Planning and Community Benefit Process.
of growth, provides residents and local businesses with opportunities to work and grow, and create new commercial taxes that expand city services.

Each priority is ranked from highest priority (1) to lowest priority (3). The working group identified the following key priorities and action items:

<table>
<thead>
<tr>
<th>Top Priorities</th>
<th>Lead</th>
<th>Plan of Action</th>
<th>Partners</th>
<th>Duration</th>
<th>Cost</th>
</tr>
</thead>
</table>
| 1 Attract and retain employers                      | City/PMO      | - Perform SWOT analysis  
- Research precedents  
- Establish a neighborhood director of economic development  
- Develop a tax incentive program for business that provides living wages, benefits and other worker rights.  
- Leverage proximity to Kendall Square and Boston  
- Invest in Infrastructure that attracts businesses | TBD      | TBD      | TBD  |
| 2 Develop and maintain a high quality workforce      | City/PMO      | - Implement high school and community college training programs  
- Pursue partnerships with area businesses and institutions to scale up effort  
- Build on existing workforce development programs such as the First Source Jobs Program and adjoining employment  
- Prioritize at-risk residents for additional training. | TBD      | TBD      | TBD  |
| 3 Promote economic development of local and independent businesses. | City/PMO      | - Perform a threat assessment to understand greatest risks  
- Expand and strengthen technical assistance  
- Provide affordable spaces in the D blocks for selected incubator businesses and key current local serving businesses being priced out by increased demand  
- Conduct business and market gap analysis | TBD      | TBD      | TBD  |

| TOTAL | TBD |

Economic Development working group members:

Strategy Leaders: Tom Bent, Esther Hanig, Stephanie Hirsch, Steve Mackey, Erik Neu, Courtney O'Keefe, Emily Reichert, Don Warner and Wig Zamore. Other Contributors: Ian Adelman, Maria Fernanda, Katie Gradowski, Van Hardy, Meredith Levy Martinez, Karen Narefsky, Nick Schonberger and Bill Shelton.
Housing Recommendations

COMMUNITY PRIORITY: To preserve and prevent the loss of attainable housing due to future development, the Housing working group identified key priorities and strategies to ensure that people of all incomes, races, and ethnicities can afford housing in Union Square neighborhoods, and that all people will have the freedom to choose when and where they move.

Each priority is ranked from highest priority (1) to lowest priority (6).

The working group identified the following key priorities and action items:

<table>
<thead>
<tr>
<th>Top Priorities</th>
<th>Lead</th>
<th>Plan of Action</th>
<th>Partners</th>
<th>Duration</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Ensure the greatest level of housing preservation and production for extremely low income up to 170% of AMI.</td>
<td>PMO/City</td>
<td>- Build staff capacity and financial resources of existing housing trust fund.</td>
<td>Somerville Housing Authority, Existing Housing Trust Fund; Private and non profit developers</td>
<td>5-6 months</td>
<td>TBD</td>
</tr>
<tr>
<td>Provide a good mix of housing that is attainable and will accommodate families’ and senior needs.</td>
<td>Community Organization/City</td>
<td>- Obtain from US2 survey results of amenities needed for family housing.</td>
<td>City; PMO; Trust Fund (SHT); State</td>
<td>TBD</td>
<td>TBD</td>
</tr>
<tr>
<td></td>
<td>Promotion and rental housing opportunities.</td>
<td>Establish a Housing loan incentive program financed with public and private support based on the transfer fee</td>
<td>City; PMO; Housing Trust Fund</td>
<td>TBD</td>
<td>TBD</td>
</tr>
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</tr>
<tr>
<td>4</td>
<td>Ensure property management functions are kept in the hands of local stakeholders.</td>
<td>Community Organization</td>
<td>TBD</td>
<td>PMO</td>
<td>TBD</td>
</tr>
<tr>
<td>5</td>
<td>Streamline and ensure accountability of tenant and homebuyer marketing and selection policies and procedures for attainable housing options</td>
<td>Community Organization</td>
<td>TBD</td>
<td>TBD</td>
<td>TBD</td>
</tr>
<tr>
<td>6</td>
<td>Gain long-term community control of a percentage of land to be redeveloped for family friendly housing development.</td>
<td>City/Land Trust</td>
<td>Establish a Land Trust and other leveraged resources - Identify other tools and incentives to promote family friendly housing development</td>
<td>TBD</td>
<td>TBD</td>
</tr>
</tbody>
</table>

**Green and Open Space Recommendations**

**COMMUNITY PRIORITY:** To ensure access to a variety of quality green and open spaces by cultivating innovative approaches to upgrade and deliver new open space assets. The working group aims to increase the level of resiliency and sustainability in Union Square, increase public access, ensure proper implementation of the neighborhood plan and zoning code in relation to open space, and ensure stewardship.

For open space, each priority issue is a perquisite before the next priority issue could be achieved. (i.e., Priority 1 needs to be achieved in order to complete Priority 2, and Priority 2 needs to be completed in order to achieve Priority 3 and so forth).

The working group identified the following key priorities and action items:
<table>
<thead>
<tr>
<th>Top Priorities</th>
<th>Lead</th>
<th>Plan of Action</th>
<th>Partners</th>
<th>Duration</th>
<th>Cost</th>
</tr>
</thead>
</table>
| 1 Maintain a higher percentage of open space in Union Square (30-34%)         | City/ PMO / Developer | - Create an acquisition fund for open space  
- Establish a Land Trust to acquire open space and provide stewardship  
- Use transfer fee monies to acquire open space  
- Establish a Parks and Recreation Department | Urban Agriculture Ambassador program, Urban Park Ambassadors, Undergraduate Research Opportunity Program, High school/ District court community service | TBD      | TBD  |
| 2 Assess the needed acreage for recreation                                   | City / PMO            | - Work with the City to understand open space planning.  
- Assist the City in developing a plan to provide recreational space | School system, particularly the High School | TBD      | TBD  |
| 3 Promote better surface management and green infrastructure                  | City / PMO            | - Develop design standards and quantified goals.  
- Integrated storm water management improvements into street improvements | TBD                                                           | TBD      | TBD  |
| 4 Create design standards and guidelines for open space and public realm     | City /PMO             | - Develop design standards and proportions for a variety of open space including green roofs, shared streets. | TBD                                                           | TBD      | TBD  |

TOTAL | TBD  

Green and Open Space working group members include:

Strategy Leaders: Stephanie Hirsch, Erik Neu, Cheri Ruane, Renee Scott, Anne Tate and Wig Zamore. Other contributor: Tori Antonio.

Civic Space Recommendations

COMMUNITY PRIORITY: To create multi-functional civic spaces that focus on educational, social, cultural, and recreational activities in Union Square.

Civic spaces are recognized and valued by cities and towns for their unique characteristics.
and additive that relates to and nurtures the larger community and brings the public together. To ensure Union Square remained a place that enriches the lives of its community members and enhances its surrounding buildings and neighborhoods, the Civic Space working group created a prioritized list of programmatic elements for Union Square’s civic and recreational space.

Each element is based on a 3-point scale that determines the highest and lowest priorities. Priority 1, highest priority elements are considered critical, because either they do not currently exist or are not accessible to all. Priority 2 elements are considered valuable, and may already exist, but more is needed, and lastly, Priority 3 elements are those that are dispensable because either they exist in some capacity or more of them are not needed.

The working group identified the following key priorities and action items:

<table>
<thead>
<tr>
<th>CIVIC SPACE</th>
</tr>
</thead>
<tbody>
<tr>
<td>Top Priorities</td>
</tr>
<tr>
<td>1 A meeting space for individuals and groups; performance and recreational space; community living room with free Wi-Fi; pickup/drop-off location for items requested from Minuteman library network.</td>
</tr>
<tr>
<td>1 A Welcome Center in connection with the GLX station</td>
</tr>
<tr>
<td>1 Affordable daycare center</td>
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<td>---</td>
</tr>
</tbody>
</table>
| 2 | Recreational center, containing a basketball court, locker room, and space for yoga and other classes | City                             | - Use transfer fee monies to acquire open space  
- Develop a "use transfer fee," through a Land Trust, to attract investments in community assets.                                                                                                           | YMCA, City Dept. of Recreation                       | 2 yr.    | TBD    |
| 2 | Small business incubator which includes job/career training center                   | City                             | - Use transfer fee monies to acquire open space  
- Develop a "use transfer fee," through a Land Trust, to attract investments in community assets.                                                                                                           | Artisans Asylum, Somerville High School Vocational Program, Steam Academy, Welcome Project, Canopy, Foundations, Teen Empowerment, Local universities, Greentown Labs | 2 yr.    | TBD    |
| 2 | Health clinic providing affordable treatment options for residents                   | City                             | - Use transfer fee monies to acquire open space  
- Develop a "use transfer fee," through a Land Trust, to attract investments in community assets.                                                                                                           | Cambridge Health Alliance                            | 2 yr.    | TBD    |

Civic Space working group members:


**Parking, Transportation, and Mobility Recommendations**

COMMUNITY PRIORITY: To determine the best methods to ensure the greatest level of connectivity and accessibility for all ages and abilities and for all modes of transportation, minimize parking within Union Square’s core, maximize sharing and flexibility of parking structure, and reduce pollution from congestion.

Each priority is ranked from highest priority (1) to lowest priority (18).

The working group identified the following key priorities and action items:
<table>
<thead>
<tr>
<th>Top Priorities</th>
<th>Lead</th>
<th>Plan of Action</th>
<th>Partners</th>
<th>Duration</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Secure the Green Line Extension to Union Square, and all other Somerville stops</td>
<td>City, CBA, Community Organization, PMO, ALL</td>
<td>Coordinate with City and State stakeholders to identify a funding mechanism to support the GLX</td>
<td>TBD</td>
<td>1-4 months</td>
</tr>
<tr>
<td>2</td>
<td>Establish a Transportation Management Association (TMA)/ Parking Authority to provide residents, businesses and visitors with comprehensive parking management services, transportation demand management services, and decreased vehicle crashes.</td>
<td>Community Organization (TMA)</td>
<td>- Ensure the agency sets pricing following a demand-based scheme that minimizes drive alone (SOV) auto trips and maximizes revenue. - 80% of district parking should be owned by this entity, and 100% managed. - Decrease in SOV trips, and increase bicycle, walking, and transit trips. - Decrease in air pollution and vehicle traffic congestion - Consider using District Improvement Financing (DIF)/Tax Increment Financing (TIF), or through the CBA, or through a PTDM regulation</td>
<td>TBD</td>
<td>TBD</td>
</tr>
<tr>
<td>3</td>
<td>Ensure the future parking facility is central &amp; shared (short-term), favors automated parking structures (mid-term), supports automation &amp; self-parking (long term), and uses data-based parking charges to manage parking in a fair and equitable way.</td>
<td>Community Organization / City</td>
<td>- Consider a flexible building structure to facilitate future need for fewer cars, and parking. - Consider sharing incentives with developers. - Operations paid for by a base level of developer CBA funds (short term), and replaced with parking revenue (long-term) - Parking demand is managed through pricing with discounts for low-income drivers.</td>
<td>TBD</td>
<td>TBD</td>
</tr>
<tr>
<td>4</td>
<td>Ensure all developers do a comprehensive traffic and parking study and create a Parking and Transportation Demand Management Plan</td>
<td>City/Developers</td>
<td>Developers</td>
<td>TBD</td>
<td>TBD</td>
</tr>
<tr>
<td></td>
<td>Action</td>
<td>Responsible Parties</td>
<td>CBA</td>
<td>TBD</td>
<td>TBD</td>
</tr>
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</tr>
<tr>
<td>5</td>
<td>Maximize the use of new technology to increase efficiency of parking</td>
<td>Community Organization/ City</td>
<td>CBA</td>
<td>TBD</td>
<td>TBD</td>
</tr>
<tr>
<td>6</td>
<td>Increase in transit capacity in Union Square (better bus circulation, extension of the Green Line)</td>
<td>City</td>
<td>TBD</td>
<td>MBTA</td>
<td>TBD</td>
</tr>
<tr>
<td>7</td>
<td>Vision Zero (no traffic fatalities or serious injuries due to motor vehicles)</td>
<td>City</td>
<td>TBD</td>
<td>MBTA, MassDOT, surrounding cities, MassBike, WalkBoston, Livable Streets Alliance, Boston Cyclists Union</td>
<td>TBD</td>
</tr>
<tr>
<td>8</td>
<td>Electric Vehicle Charging Stations</td>
<td>City, PMO, TMA</td>
<td>CBA</td>
<td>TBD</td>
<td>TBD</td>
</tr>
<tr>
<td>9</td>
<td>Hubway Stations</td>
<td>City</td>
<td>CBA, Regulations, Developers separate from CBA?</td>
<td>TBD</td>
<td>TBD</td>
</tr>
<tr>
<td>10</td>
<td>Separated Bicycle Facilities (cycle tracks)</td>
<td>City</td>
<td>CBA, Regulations, Developers separate from CBA?</td>
<td>TBD</td>
<td>TBD</td>
</tr>
<tr>
<td>11</td>
<td>Sufficient Bicycle Parking</td>
<td>TBD</td>
<td>TBD</td>
<td>TBD</td>
<td>TBD</td>
</tr>
<tr>
<td>12</td>
<td>Commuter Shuttle to connect Union Square to Kendall, Assembly</td>
<td>TMA</td>
<td>CBA</td>
<td>TBD</td>
<td>TBD</td>
</tr>
<tr>
<td>13</td>
<td>Build the Grand Junction connection with Cambridge</td>
<td>City, PMO, TMA</td>
<td>CBA</td>
<td>TBD</td>
<td>TBD</td>
</tr>
<tr>
<td>14</td>
<td>Research study on new technologies and transportation (Uber/Lyft, mobile technologies, hubway, bike, walk, apps, autonomous vehicles, etc.)</td>
<td>City</td>
<td>TBD</td>
<td>TBD</td>
<td>TBD</td>
</tr>
<tr>
<td>15</td>
<td>Transit Priority at traffic lights (and other technology to give preference to transit)</td>
<td>City</td>
<td>CBA</td>
<td>TBD</td>
<td>TBD</td>
</tr>
<tr>
<td>16</td>
<td>Review of street design (to prioritize non-SOV accommodations) before approval for development</td>
<td>City</td>
<td>TBD</td>
<td>TBD</td>
<td>TBD</td>
</tr>
<tr>
<td>17</td>
<td>Flyover bridge next to Prospect Street to decrease interactions between people who bike/walk and auto vehicles</td>
<td>City, PMO, TMA</td>
<td>CBA</td>
<td>TBD</td>
<td>TBD</td>
</tr>
</tbody>
</table>
Parking, Transportation and Mobility Working Group members:

Strategy Leaders: Bill Gage, Seth Grady, Stephanie Hirsch, Jennifer Lawrence, Patrick McCormick, Erik Neu, Philip Parsons, Frank Valdes, Don Warner and Wig Zamore.

**Smart City Infrastructure Recommendations**

COMMUNITY PRIORITY: To create a Union Square Urban Innovation Hub to improve quality of life, bolster social capital and community resilience, attract great jobs, and spark collaboration between government, community, and the private sector to use new technologies to realize strategic objectives that will inform new initiatives and services across the city and beyond.

The group’s objectives are focused on providing open technologies, connectivity, and policies to support a shared civic innovation platform. Priorities are based on a 3-point scale that determines the highest and lowest priorities and sequencing. Priority 1, highest priority elements are considered critical, because they need to be addressed first and are dependencies for subsequent efforts. Priority 2 elements are considered important to achieve critical mass and sustainable smart city benefits, and lastly, Priority 3 elements are those that are dispensable because alternate paths could be identified to achieve underlying objectives.

The working group identified the following key priorities and action items:
<table>
<thead>
<tr>
<th></th>
<th>Activity</th>
<th>Responsible Parties</th>
<th>Timeframe</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Develop “backbone” connection to Internet, fiber, conduit, community broadband - engage MBTA and other key partners</td>
<td>Community Organization/City, MBTA, US2, City of Cambridge, Google, MTC</td>
<td>1 yr.</td>
</tr>
<tr>
<td>1</td>
<td>Develop, publish open data, privacy/security requirements and policies</td>
<td>Community Organization/City, Mayor and Board of Aldermen with input from City Solicitor as needed.</td>
<td>3-6 mos.</td>
</tr>
<tr>
<td>2</td>
<td>Draft design/implementation plan that identifies existing and new assets and sequence, timeframe required</td>
<td>TBD, MBTA, US2, City of Cambridge, Google, MTC</td>
<td>TBD</td>
</tr>
<tr>
<td>2</td>
<td>Identify open access and interoperability standards for hardware, software, and data levels to optimize innovation and sustainability</td>
<td>TBD, MBTA, US2, City of Cambridge, Google, MTC</td>
<td>TBD</td>
</tr>
<tr>
<td>2</td>
<td>Develop cost estimate for capital and operating expenses with target funding sources, cost savings, and revenue potential</td>
<td>TBD, MBTA, US2, City of Cambridge, Google, MTC</td>
<td>TBD</td>
</tr>
<tr>
<td>2</td>
<td>Identify key requirements to improve city services and foster civic and private sector innovation</td>
<td>Community Organization/City, MBTA, US2, City of Cambridge, Google, MTC</td>
<td>TBD</td>
</tr>
<tr>
<td>3</td>
<td>Establish innovation task force to inform working group, City (consider Chief Innovation Officer role), community, SHS students, recruit external resources (HKS/ Ash Institute, MIT, Code for America, etc.)</td>
<td>Community Organization/City, Harvard Kennedy School, MIT, Shareable Cities, Code for America</td>
<td>2+ yrs.</td>
</tr>
<tr>
<td>3</td>
<td>Crowd source smart city community manifesto that correlates to SomerVision, Neighborhood Plan, Locus strategies, etc.</td>
<td>Community Organization, Community / public</td>
<td>TBD</td>
</tr>
<tr>
<td>3</td>
<td>Identify and establish institutional and private partners</td>
<td>Community Organization, N/A, Mayor and Department heads</td>
<td>TBD</td>
</tr>
<tr>
<td>3</td>
<td>Create links with 311, Resistant to ensure interoperability, shape design</td>
<td>Community Organization/City, N/A, Mayor and Department heads</td>
<td>3-6 mos.</td>
</tr>
</tbody>
</table>

Smart City Working Group members include:

Strategy Leaders: Joe Beckman, Patrick McCormick, Phillip Parsons, Anne Stephens Ryan
Climate Change/Sustainability Recommendations

COMMUNITY PRIORITY: To ensure that all practices from planning, through construction, and up to implementation take into consideration environmental sustainability, reduction of carbon use, and preparation for future climate change.

The working group identified the following key priorities and action items:

<table>
<thead>
<tr>
<th>Top Priorities</th>
<th>Lead</th>
<th>Plan of Action</th>
<th>Partners</th>
<th>Duration</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>1 Community Shared Solar facility</td>
<td>City</td>
<td>TBD</td>
<td>City, Commonwealth</td>
<td>1-2 yr.</td>
<td>TBD</td>
</tr>
<tr>
<td>2 Energy Options Analysis (research and implementation)</td>
<td>City</td>
<td>TBD</td>
<td>City, Commonwealth</td>
<td>Now</td>
<td>$100,000</td>
</tr>
<tr>
<td>3 Electric Vehicle Charging Stations</td>
<td>City</td>
<td>TBD</td>
<td>City</td>
<td>1-2 yr.</td>
<td></td>
</tr>
<tr>
<td>4 Hubway Stations</td>
<td>City</td>
<td>TBD</td>
<td>City, Property Mgmt Companies, Training Company</td>
<td>Ongoing</td>
<td>$95,000</td>
</tr>
<tr>
<td>5 Fund to offset maintenance training for property management companies and City staff (to handle new kinds of infrastructure)</td>
<td>PMO</td>
<td>TBD</td>
<td>City</td>
<td>Ongoing</td>
<td>TBD</td>
</tr>
<tr>
<td>6 Revolving Loan Fund to fund these kind of infrastructure</td>
<td>PMO</td>
<td>TBD</td>
<td>City</td>
<td>Ongoing</td>
<td>TBD</td>
</tr>
<tr>
<td>7 Revolving Loan Fund to assist business tenants to offset potential increase in rents by developers to cover costs of infrastructure improvements</td>
<td>PMO</td>
<td>TBD</td>
<td>City, Business Association (Chamber, Somerville Local First, USMS)</td>
<td>Ongoing</td>
<td>TBD</td>
</tr>
<tr>
<td>8 Mandatory sustainability training for municipal facilities staff and private property managers</td>
<td>City/PMO/Expert Community Organization</td>
<td>TBD</td>
<td>Training company, City Expert Community Organization</td>
<td>Ongoing</td>
<td>TBD</td>
</tr>
</tbody>
</table>

Climate Change/Sustainability Group members:

Strategy Leaders: Joe Beckman, Jennifer Lawrence, Patrick McCormick, Renee Scott, Wig Zamore. Other contributors: Tori Antonio, Maureen Barilla, Leigh Meunier, Melissa Lowitz, Andrea Ranger, Rusty Russell, Jennifer Stevenson and Karl Thidemann
Finance Recommendations (Pending)

COMMUNITY PRIORITY: To explore funding sources that could be applied for and used to fund Union Square’s community benefits.

Strategy Leaders: Joe Beckmann and Wig Zamore

NOTE: The Finance working group did submit their recommendations and action plan. LOCUS will work with the Finance working group to incorporate their findings into Phase 2 of the Union Square Strategic Planning and Community Benefit Process.

Place Management Organization (PMO) Recommendations

COMMUNITY PRIORITY: To establish a community-based organization to support community development by protecting vulnerable populations, preserving community diversity, enhancing the business climate to attract investors, ensuring stewardship and environmental sustainability, and coordinating efforts to achieve other community goals.4

For Place Management, each priority is ranked from highest priority (1) to lowest priority (7).

NOTE: Each priority issue is a perquisite before the next priority issue could be achieved. (i.e., Priority 1 needs to be achieved in order to complete Priority 2, and Priority 2 needs to be completed in order to achieve Priority 3 and so forth).

The working group identified the following key priorities and action items:

<table>
<thead>
<tr>
<th>Place Management Organization</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Top Priorities</strong></td>
</tr>
<tr>
<td>1. Establish and report on preliminary preferences for PMO responsibilities in order to focus research and dialog</td>
</tr>
<tr>
<td>1. Establish clear interim strategy for community role in CBA prior to establishment of PMO</td>
</tr>
<tr>
<td>2. Review and select preferred model(s) to achieve ideal PMO responsibilities</td>
</tr>
<tr>
<td>3. Design the governance organization and strategy for establishing legal standing</td>
</tr>
<tr>
<td>4. Determine how to manage conflicts of interest</td>
</tr>
</tbody>
</table>

4 During the first meeting, a subgroup of the PMO Working Group presented a recommendation that an Independent Community Group (i.e., PMO) be a party to the negotiation and execution of any Community Benefits Agreement with any developer of land in Union Square/Boynton Yards. This recommendation will be addressed by the Strategy Leaders as whole as part of their discussion on the proper PMO structure to carry out activities guided by the Union Square Strategy and Implementation plan.

5 This priority recommendation will be brought to Strategy Leaders as a whole for discussion and deliberation.
interest and ensure representation and credibility in short/long-term

<table>
<thead>
<tr>
<th></th>
<th></th>
<th>Group</th>
<th>TBD</th>
<th>TBD</th>
<th>TBD</th>
</tr>
</thead>
<tbody>
<tr>
<td>5</td>
<td>Determine the scope of daily place management operations</td>
<td>Working Group</td>
<td>TBD</td>
<td>TBD</td>
<td>TBD</td>
</tr>
<tr>
<td>6</td>
<td>Determine funding sources for daily place management operations</td>
<td>Working Group</td>
<td>TBD</td>
<td>TBD</td>
<td>TBD</td>
</tr>
<tr>
<td>7</td>
<td>Take necessary steps to ensure legal standing or authority, including influencing CBD legislation to our benefit</td>
<td>Working Group</td>
<td>TBD</td>
<td>TBD</td>
<td>TBD</td>
</tr>
<tr>
<td></td>
<td>TOTAL</td>
<td>TBD</td>
<td></td>
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</tr>
</tbody>
</table>

PMO Working Group members include:


**Union Square Strategic Planning and Community Benefits Process Outcomes and Next Steps**

The City, Union Square Strategy Leaders, and general public accomplished a significant amount of work over the course of the LOCUS process. The Union Square pilot established a shared understanding and a mutual trust among Strategy Leaders to facilitate a comprehensive and transparent dialogue on the public needs of Union Square’s residents and businesses. Together they were able to create a Public and Community Benefits Strategy and Action Plan designed to preserve and enhance what makes Union Square unique. However there was general consensus that additional work is required to ensure proper implementation of the Union Square’s Public and Community Benefits Strategy and Action Plan.

**Transitional Process Until Place Management Organization is Established**

During the March 14th meeting, the city provided a general timeline review period for the Community Benefits Agreement (CBA) and the role of the Civic Advisory Committee (CAC) and Somerville Redevelopment Authority (SRA). While the PMO would be the ideal community organization to be a party to the US2 CBA process as well as tackle some of the more time-sensitive priority issues (i.e., implementing displacement strategies) identified by the Strategy Leaders, establishing a PMO in Union Square will need more time to conduct needed analysis and prep work including (1) bringing in outside experts from throughout the country to advise the Strategy Leaders on best practices, (2) to determine the scope of work and structure and (3) secure necessary local authority or state enabling legislation.
Given the timeline, establishing the PMO does not align with the first phase of the Union Square redevelopment process. The City has thus outlined a process in which the CAC will serve as the transitional body that would advise the SRA – using the Union Square Strategic Planning and Community Benefits process as its guiding framework – as it negotiates the first community benefits agreement with US2.

NOTE: It has been recommended by a subgroup of Strategy Leaders that there could be a merger of the CAC and LOCUS efforts, until the PMO is formed, streamlining the process. This recommendation will require agreement of the LOCUS Strategy Leaders as a whole, the CAC and the City. During the May-June Strategy Leaders meetings, this proposal will be on the agenda for further discussion.

In parallel to the transitional process described above, the following activities outlines the next steps that the Strategy Leaders, and the City with continued support from LOCUS will conduct over the next six months:

**Activity #1: Refinement of Work and Implementation Plan**

A key part of effective implementation is assigning and defining management roles & responsibilities for each of the nine working groups established in this Action Plan. By May 2016, LOCUS will reconvene with the Strategy Leaders to review the key priorities identified, determine a plan of action to achieve the priorities, and assigned appropriate Strategy Leader(s) who will be responsible for either carrying out or coordinating the associated action items and, in turn, accomplishing the goals by a given deadline. This will be done in parallel with the PMO discussion.

**Activity #2: Establish a Place-Management Organization**

As mentioned above, establishing a PMO in Union Square will require additional analysis and prep work including (1) bringing in outside various subject matter experts from throughout the country to advise the Strategy Leaders on best practices, (2) determining appropriate scope of work and structure to support the priorities and activities identified by the Strategy Leaders and (3) securing necessary local authority or state enabling legislation. The following outlines the LOCUS activities that will be conducted over the next four months:

*Bring Outsides Experts on Place-Management Organizations*

By June 2016, LOCUS will bring in experts including Marco Li Mandri (an expert on community benefit districts and neighborhood revitalization), Rich Bradley of the Downtown DC BID and/or Carol Naught on of Purpose Built Communities (an expert on community quarterback models) to talk about various models that exist and provide strategic guidance to the Strategy Leaders on how to align the PMO structure and activities to best to support the Union Square Public And Community

Facilitate Discussion and Agreement on PMO Structure

By June 2016, LOCUS will facilitate a meeting with the Strategy Leaders and members of the community to discuss the pros and cons of the various PMO models and come to a consensus on the best structure and activities that works for the Union Square Public And Community Benefits Strategy and Action Plan and the community as a whole.

NOTE: The Place Management working group has made significant strides in focusing research and dialog towards establishing preliminary preferences for a Place Management organization. This session will use their preliminary findings as a base line of the Strategy Leader discussions.

Establish a PMO/Non-Profit Entity

By late summer 2016, LOCUS hopes to have helped establish a PMO – that is agreed upon and designed by all of the Strategy Leaders – to support community development and coordinate efforts as defined by the Union Square’s Strategic Planning and Community Benefits. Should the PMO group and other involved persons identify a process or needs that will take longer than this, the group may decide to extend this deadline.

Activity #3: Conduct a Social Equity and Sustainability Scan

LOCUS will also conduct a quantitative analysis using the social equity performance metrics from the Metro Boston WalkUP Wake Up Call to determine if the existing strategy for Union Square will “move the needle” for equitable development. LOCUS will also partner with national and regional organizations to determine the best way to conduct a Sustainability Plan. Both analyses should be completed annually to measure progress over time.

Activity #4: Reconvene Strategy Leaders, Social Equity Scan Follow up

LOCUS will reconvene the Strategy leaders in 2-3 months to conduct a social equity scan follow up, and to evaluate progress on the Union Square Strategic and Community Benefit Plan. This meeting is designed to hold the Strategy Leaders and other stakeholder accountable to the Action Plan.
Appendix

Appendix A: Place Management Organization Summaries

NOTE: This summary was provided to Strategy Leaders to serve as background on examples of place base organizations across the country.

Place Management is described “as a coordinated, area-based, multi-stakeholder approach to improve locations, harnessing the skills, experiences and resources of those in the private, public and voluntary sectors” (Place Management). This process includes and is not limited to community development, regeneration, management, marketing, economic development or any variation of these. Nonetheless the underlying objective is the same – to improve or strengthen the effectiveness of a location for the benefit of its users, whether they are residents, shoppers, tourists, investors, property developers or business owners.

Place management organizations can take a number of forms, including Community Land Trusts, Community Benefit Districts, Business Improvement Districts, Community Quarterbacks, and Task Forces to name a few.

Reference:
Place Management. (n.d.). Retrieved from The Institute of Place Management: http://www.placemanagement.org/

Community Land Trust (CLT)
Community Land Trusts have a long history of organizing resources to stabilize land uses and, increasingly, population and diversity in urban centers. Beginning in the 19th century, when they were organized primarily to hold public and maintain lands for common community purposes ranging from agriculture to, by the 20th century, develop alternative means of ownership, stabilizing costs by owning either a share of equity or the land under developed properties, these trusts usually involve public, private, neighborhood and commercial interests in joint or collaborative enterprises, housing, and incubating new initiatives. While traditionally their primary asset was through eminent domain, as the Dudley Street Neighborhood Initiative shows in Boston, increasingly their assets are more diversified, and often stem from transfer fees or taxes, as do the Nantucket and Martha’s Vineyard Land Banks.

The distinctive quality of Land Trusts is that they typically own property or shares of property and receive long term returns on their investment. When, as in Massachusetts, the Trusts access transfer fees, they may underwrite or guarantee other private financing. This financial leverage creates substantially more asset value than most kinds of property ownership, reflecting the larger share of ownership held by private property owners while limiting the returns on that ownership by controlling key parts of the title to the property involved. Limited or shared equity, as well as leaseholds and shares in community ventures have a substantial history of guaranteeing long term affordability at low cash costs.

Transfer fees have a long and varied history in Massachusetts and nationally, with rates
ranging from less than one to three percent of all, some or selected real estate transfers. In Somerville they were first reviewed and recommended by Mayor Capuano’s Affordable Housing Task Force, in 1998, and the suggested rate of 1% would have resulted in approximately $2,000,000 per year in discretionary income which, if invested in ways then typical of such sources, might have produced twenty to thirty units of then affordable housing. Since 1998, however, the volume and pricing of real estate transfers has grown exponentially, at over 10% per year, to a level now approaching $1,000,000,000 per year. In a city of 4.2 square miles, this volume would represent $10,000,000 per year in income, which, if managed through a typical land trust, could produce up to $100,000,000 in housing and enterprise support.

These characteristics were more recently reviewed by the Sustainable Neighborhoods Working Group, in December 2015, and figured prominently in their final report. Their key finding recommended a 1% transfer fee for all but a few exceptional transactions, particularly in periods of high inflation like those now taking place. A regional conference on Community Land Trusts is scheduled for April 27, 2016.

References:
Nantucket Islands Land Bank
Martha’s Vineyard Land Bank Commission
Land Bank Model, Smart Growth America
Community Land Trust Reader, John E. Davis, editor, 2010
Real Estate Transfer Taxes, National Conference of State Legislatures
Lincoln Institute of Land Policy, Real Estate Transfer Charges Index
Sustainable Neighborhoods Somerville,

Community Benefit District (CBD)
A CBD is a geographically defined area in a city or town where a dedicated assessment-funding tool is used to make improvements in that area. CBDs provide supplemental services and management of principal areas including downtowns, town centers, “Main Streets,” villages, or urban squares.

In essence, a CBD provides a local-option mechanism for sustaining a district’s revitalization and placemaking efforts by establishing a public-private-nonprofit partnership, managed by a 501(c) 3 organization, and financed by a property assessment and other revenue sources.

Owners paying the district fee, as well as the public in general would receive the benefit of the supplemental services; activities and improvements that the district wants and could participate in its governance. CBDs establish a financially and organizationally sustainable vehicle for formalizing the public-private-nonprofit partnerships that places need to thrive.

CBDs are able to use entrepreneurial revenue, foundation/charitable support, and parking revenue to fund their work, in addition to the property assessment.
Benefits of a CBD

- CBDs include a broad range of community stakeholders. The board must include at least 51% commercial, residential, nonprofit and public property owners.
- A CBD is a highly flexible vehicle for local stakeholders to shape their community’s goals and use their own resources to solve their challenges.
- CBDs can employ in-house staff to perform services including and not limited to landscaping, visitors assistance, caring for street trees, running shuttles, operating farmers’ markets, and managing shared parking.
- District management creates a new employment sector, with good paying blue-collar jobs.
- CBDs provide needed stewardship for long-term placemaking strategies.
- CBDs can plan, fund, manage and even own physical improvements in public spaces, like a public plaza or a new dog park.
- A complementary bill on parking districts would allow municipalities to delegate parking management within a district to a CBD or BID and use parking revenue to support improvements within the district (Senate 1094/House 1855).

Costs of a CBD

- Decisions directed largely by largest landholders, paid by all, with neither oversight nor specific benefits to either commercial or residential tenants.
- Costs avoid supervision by tax accountable authorities, and defer or deny municipal as well as private funds.
- Taxpayers and voters pay for gentrification, while newcomers are neither engaged in the community nor accountable for their inflationary impact.

Reference:
An Act Relative to Creating Community Benefit Districts (CBDs) - Senate Bill 2065.
San Diego precedent

Business Improvement Districts (BID)

A BID is a publicly approved district that allows business and property owners to levy an assessment fee on property owners within the district in order to fund additional public services and improvements (Hoyt and Gopal-Agge, 2007). The assessment is levied only on properties within the district and expended within the district for a range of services and programs, such as sanitation, marketing, maintenance and public safety. This stable, local management structure provides a funding source for the revitalization and long-term maintenance of a city or town center district.

In Massachusetts, a BID may be formed in any community, and is established through a
local petition and public hearing process. To successfully implement a BID, the proposed District must be a contiguous geographic area with at least 75 percent of the area zoned or used for commercial, industrial, retail, or mixed-use. In addition, the petition must include delineation of the BID boundaries, a proposed improvement plan, a budget and an assessment fee structure strategy.

A Board of Directors, designated by the members of the District, governs each BID. The Board of Directors may include commercial owners or tenants, and/or residents.

BIDs deliver a range of services over and above baseline services provided by the municipality and invest in long-term economic development of their Districts. Services can include: Public space maintenance, Public safety/hospitality, Capital improvement, Business development, Landscaping, Community Service, and Marketing.

Benefits of a BID
- BIDs create a cleaner, safer, and more attractive business district
- Create a steady and reliable source of funding for supplemental services and programs
- Be able to respond quickly to the changing needs of the business community
- Build potential to increase property values, improve sales, and decrease the number of vacant properties
- Help the district to compete with nearby retail and business centers

Costs of a BID
- Segregating business from residential interests encourages outside, non-resident commercial interests at the cost of nearby residents
- Presuming that business interests are distinct from start-up, part-time, and flex-time planning and development costs the most valuable innovations (eg., Artisans, Canopy, etc.) and benefits a few established businesses
- Charging the immediate neighborhood for neighborhood interests ignores the broader impact of those interests in both residential and commercial spheres
- Impact investment mobilizes and alligns both investor and consumer interests

References:
Steve Case. Third Wave. and its review in the Washington Post and other sites.

**Task Force**
A task force is a small group, usually four to twelve people, that brings together a specific set of skills to accomplish a short-term task. These groups of individuals work with community stakeholders, government officials, business owners and policy experts to identify actionable recommendations for community planning, workforce development, small business enterprise and housing opportunities.
The Davis Square Task Force for example, is composed of proactive residents, business owners, residents and local officials who act as a citizens’ advisory committee regarding the revitalization plans and to address a major concerns that had divided the dividing the community on the type and extent of development.

The Davis Square Task Force has initiated many projects with the City of Somerville to accompany the Red Line extension, using the redevelopment of empty parcels to build the type of community that they had envisioned. Projects included:

- Streetscape improvements with funds from the Federal Highway Administration’s Urban Systems Program, including street reconstruction, sidewalk widening, new lighting, fences and planting.
- The renovation of Kennedy Park at the corner of Grove Street and Highland Ave.
- Storefront and facade improvements with a grant from the city’s Community Development Block Grant entitlement.
- The construction of additional public parking, in small lots, throughout the Davis Square area; and
- The construction of the Ciampa Manor Elderly Housing development on College Avenue. (Local residents favored residential over commercial development at this prime site, a gateway to Davis Square.)

Reference:

Community Quarterback
A Community Quarterback is a single local organization that serves as a lead systems integrator for antipoverty work within a community, bringing together people who work across sectors such as affordable housing, education, healthcare, and workforce development (Andrews & McHale, 2014). Under the quarterback organization’s direction and lead, these stakeholders work as a team toward agreed-upon goals, such as improving public safety or academic performance among children. The quarterback articulates a vision, marshals the funding sources to support the work, tracks progress in achieving goals over time, adjusts strategy based on performance, and holds everyone accountable.

A community quarterback may take many forms, depending on the community’s needs and circumstances. For example, in St. Paul-Minneapolis, Living Cities’ Integration Initiative acts as a convener and coordinator, gathering an array of strong local institutions around one table to achieve desired community improvements. While Youth Policy Institute, the community quarterback for the Los Angeles Promise Neighborhood, collaborates with more than 60 stakeholder organizations to offer a range of services for youth and families, such as prenatal and early childhood development, college preparation, career development, dropout and gang prevention (Andrews & McHale, 2014).
Benefits of Community Quarterbacks

● Community quarterbacks step up and lead the drive to connect people, places, and proven strategies
● They ensure people in the targeted neighborhood are engaged, included, and served
● Community quarterbacks drive revitalization initiatives to ensure housing, education, and community wellness components are successful and sustainable.
● They confront community-wide problems through partnerships, collaboration, team building, and focusing on outcomes and evidence.
● They align smart policies, smart money, and smart approaches to improve neighborhoods and create opportunity for all.
● Community quarterbacks serve as a single point of accountability for partners and funders

The Partners in Progress (PIP) initiative, funded by the Citi Foundation, is testing the quarterback model on a national scale, and is currently funding several organizations across the country. Their work differs in scope and objectives, but they all follow the same framework for delivering powerful outcomes for people and places (Andrews & McHale, 2014).

Reference:

Transportation Management Association (TMA)

A Transportation Management Association is a membership based, public-private partnerships of residents, businesses, institutions and municipalities that are joined together under a legal agreement for the purpose of providing and promoting transportation solutions for commuters that reduce traffic congestion, improve air quality and increase access to economic development opportunities (Mass Commute).

TMAs work with public agencies, employee transportation networks, shuttle operations, resource/legislative advocacy, commuter services and other Transportation Demand Management programs to ensure that community goals are supported in the most flexible and creative way to maximize the benefits for businesses, residents and commuters.

TMAs provide flexibility and a forum for multiple stakeholders to work together to establish policies, programs and services to address their district’s particular transportation issues.

TMAs are typically private business associations staffed by an Executive Director or a small staff, and overseen by a volunteer Board. Chambers of Commerce, business associations,
developers or businesses often initiate TMA as an economic tool as well as to address congestion issues.

**Benefits of a TMA:**
- TMAs coordinate transportation efforts of various stakeholders including employers, developers, residents and government agencies.
- TMAs promote alternative transit modes and for complying with ordinances.
- TMAs improve access to employment and retail centers while reducing traffic congestion and its resulting pollution.

A Better City (ABC) TMA, for example, is an independent, consensus oriented, nonprofit organization made up of employers, retailers, business owners, public sector representatives and others working together to address employee transportation issues and improve air quality and traffic in the downtown and Back Bay areas of Boston (Mass Commute).

Reference:


**Main Street America - National Main Streets Association**
The National Main Street Center, a program of the National Trust for Historic Preservation works with a national network of coordinating programs and local communities to encourage preservation-based community revitalization.

To support this powerful network, the National Main Street Center has a revitalization framework—the Main Street Approach—that it uses to help communities to leverage both the art and science of downtown revitalization to create a better quality of life for all, improve the design of their neighborhoods, promote their district, and enhance the economic base of a community.

The Main Street Approach harnesses the social, economic, physical, and cultural assets that set a place apart, and ultimately leads to tangible outcomes that benefit the entire community. It consists of three tightly integrated components: community visioning and marketing understanding (the inputs), transformation strategies (implemented using the Four Points), and implementation and measurement (the outcomes).

By joining the National Main Street Center, commercial districts are able to put one of the most successful community revitalization strategies in the nation to work.

Reference:
**International Downtown Association (IDA)**
The International Downtown Association is a champion for vital and livable urban centers and strives to inform, influence and inspire downtown leaders and advocates.

Through its network of diverse practitioners, its rich body of knowledge, and its unique capacity to nurture community-building partnerships, IDA provides tools, intelligence and strategies for creating healthy and dynamic centers that anchor the well-being of towns, cities and regions of the world.

Reference:

**Appendix B: Attainable Housing And Social Equity Initiative And Pilot Process**

Launched in 2014, LOCUS’s Attainable Housing and Social Equity Initiative (AHSEI) aims to ensure that walkable communities are affordable and accessible to the full range of a community’s residents and local businesses. The AHSEI is in line with LOCUS long-standing mission and platform and aims to:

1) Catalyze private sector advocacy for state, local, and federal policies that promote affordable, equitable, walkable neighborhoods,
2) Conduct market-based research and policy analysis to inform implementation of smart growth and equitable development;
3) Develop new private sector led, place-based approaches to address social equity in walkable urban places; and
4) Increase the number of smart growth projects that are ready for private investment.

Currently, the rising popularity (and therefore prices) of walkable neighborhoods is making it more difficult for lower income households to gain access to these high amenity, low transportation cost locations, and has in some cases led to displacement of long time residents. The market cannot solve these issues by itself. Left unaddressed, walkable neighborhoods that lack economic diversity will fail to provide benefits to those who most need them, fall short of their potential to cut climate emissions and may create political opposition—further limiting their climate impact and pushing the country back towards increased sprawl, increased driving and increased climate impacts. Both public and private interventions are needed.

It is within this context that LOCUS seeks to capitalize on the opportunity created by the country’s momentum towards developing sustainable communities to address the need to ensure that low income and minority communities are beneficiaries of this trend.

The Attainable Housing and Social Equity Initiative Pilot Process seeks to develop new sustainable strategies that balance the market demand for great walkable urban places and
communities, with the need for jobs, housing and transportation that are attainable and equitable to all Americans. LOCUS will work with a number of cities throughout the U.S. to develop individualized approaches for each community aimed at implementing public and private sector strategies for ensuring accessibility and social equity in great walkable urban places. The pilot will help address the need for these places to continue to provide attainable housing for all residents, job opportunities and training, local business opportunities, well-maintained public spaces and other identified community needs.

The Pilot will use base data in the WalkUP Wake-UP Call Reports, research co-authored by Chris Leinberger, LOCUS President and professor at George Washington University (GWU). The WalkUP Wake-UP Call reports have demonstrated that throughout the United States, the real estate market is shifting away from drivable sub-urban development patterns towards walkable urban places. The focus of the ASHEI is on regionally significant walkable urban places, where there are employment concentrations and civic functions located, as opposed to local serving walkable urban places (bedroom communities). The GWU research refers to regionally significant walkable urban places as WalkUPs.

**Appendix C: Locus Background**

LOCUS: Responsible Real Estate Developers and Investors is a program of Smart Growth America (SGA) and its members have a long history of implementing a progressive development agenda, and many were pioneers of the major federal affordable housing programs of the past generation, including the Low Income Housing Tax Credits and HOPE VI. LOCUS is the national coalition of real estate developers and investors who advocate for sustainable, equitable, walkable development in America’s metropolitan areas. LOCUS is one of the few private sector real estate organizations to actively integrate affordable housing policy with development interests.
Appendix D: Union Square Strategic Planning and Community Benefits Process Session Agendas

Union Square Strategy Session 1 Agenda – November 18, 2015 (1:00 – 9:00 pm)

- Introduction of Public Benefits Strategic Planning Process and facilitating team from LOCUS
- Introduction of Strategy Leaders and the organizations/issues they represent
- Review of Briefing Book
- Community Input that was not covered by Briefing Book
- Review of Neighborhood Plan
- Introduction of Fiscal Model of the Neighborhood Plan
- Community input on Neighborhood Plan and discussion of how neighborhood plan will fit into the public benefits strategic planning process
- Dinner Break
- Place Management 101, an overview of regionally significant place management in the metro Boston context
- Community Input that relates to Place Management 101
- Distribution of Strategy Card samples to Strategy Leaders and explanation on their use
- Suggested use of time between November 18th and January 13th/14th for Strategy Leaders, plus support provided by LOCUS and City staff
- Overview of January 13th and 14th Sessions

Union Square Strategy Session 2 Agenda - January 13, 2016 (5:00 – 9:30 pm)

- Welcome
- Strategy Leaders (re) introductions
- Overview of process to-date and plan for next two days by Chris Leinberger
- Fiscal modeling intro and 1st cut demonstration by Carson Bise
- Dinner Break
- Strategy card submissions overview by Chris Leinberger
- Strategy Leader discussion of card submission overview
  
  Key Questions:
  
  o Which strategies and public benefits are the most agreed upon?
  o Which strategies and public benefits are missing?
  o What do we do - incorporate or dismiss the strategies and public benefits that do NOT have consensus?
  o Can we agree w/the final list of strategies and public benefits?

- Strategy Leader discussions based on fiscal modeling - revisions based on model
  
  Key Questions:
  
  o With limited resources, which strategies and public benefits require immediate, mid-term or long-term action?
  o What are the sources of increased revenues (value sharing, increased development, other) that could be developed to fund strategic and public benefits?
- Discussion of Next Steps and Homework for tomorrow, including assigning (or allow volunteers) to develop action steps for each strategic item to present their initial ideas on implementation day when their portion is up for discussion.

Union Square Strategy Session 3 Agenda - January 14, 2016 (5pm – 9:30 pm)

- Welcome and Review of Priority Strategy Cards
- Update on Fiscal Cost of Strategy Cards (Carson)
- Breakout Session
- Working Dinner: Group Reports
- Group Discussion on Low Priority Strategy Cards
- Group Discussion on Role of Place Management Organizations/ Ensuring Accountability
- The Impact of the Public Benefit Process on Future CBAs
- Implementation and Next Steps
- Group Reflections
- Closing Remarks

Union Square Strategy Session 4 Agenda - February 16, 2016 (6:30 – 8:30 pm)

- CAC Public Comments / Updates
- LOCUS - Brief Welcome and Group Presentation
- Economic Development Working Group Presentation
- Housing Working Group Presentation
- Green and Open Space Working Group Presentation
- Parking/Transportation Working Group Presentation
- Civic Space/Library Working Group Presentation
- Smart City Infrastructure Working Group Presentation
- Place Management/Governance Working Group Presentation
- Closing Remarks
Agenda
(First Half of Session #2)

- Welcome and Announcements
- GLX Update (Brad Rawson)
- Strategy Leader (re) introductions
- Overview of Session #2
- Fiscal Modeling Introduction (Carson Bise)
- Working Dinner Break

Union Square Strategy Cards

- Strategy Leaders and members of the public selected the cards that reflect the future strategy of Union Square; economic, social equity, community benefits, infrastructure, etc.
- In total, 11 Broad Categories with 51 Strategy Cards
- Each strategy card was edited by Strategy Leaders to reflect specific goals and objectives for Union Square
Strategy Card Submissions

- 23 Strategy Leaders submitted their choices for strategy cards
- Top 10 strategy cards all with 9 votes or greater listed below for discussion
- Related cards are shown to facilitate conversation around similar topics at same time.

C-2 Walkable Urban Character

- Increasing foot traffic to support retail and cafes during the day as well as the evening
- Supporting the arts & creative economy
- Supporting a child friendly city
- Supporting a senior friendly city
- Supporting the immigrant community through ESL classes, technology classes, public access computers, and support for job applications
- Support public space including access to public library, public meeting and gathering space etc.
- Variety of use in different locations: toddlers playing, sunbathers reading, office workers picknicking
- Preserve community scale of buildings, avoid mega blocks when possible. There should be setbacks when abutting adjacent residential uses.
- Food trucks, water features, street vendors, street performers
- Seasonal change, holiday lights, tree light, hanging baskets, street light, street light banners
- Lighting for people as well as vehicles
- Includes pedestrian and bicycle access from vehicle traffic when possible
- Include exclusive pedestrian access between buildings and within the urban fabric as much as possible
- Manage parking for short, medium and long term employing shared parking strategies, prioritizing pedestrians and
- Developing strategies to reduce parking ever time.
- Preservation of historically significant architecture.
- Diverse architectural styles: avoid monotone architecture; create spaces welcoming to folks of many backgrounds
- Integrate the built environment with green and open space to the maximum extent possible
E/C-5 Library/Community Center

- Encourage the incorporation of meeting rooms, performance space and other civic spaces into library/community center
- Provide access to technology in meeting spaces (video conferencing, simulcasting, etc)
- Encourage the creation of performance space
- Exhibit space for local artists
- Access to focused collections of books, DVDs, music, etc., and as a pick-up and drop-off location for materials from other Minuteman network libraries
- Staffing by trained information specialists dedicated to the local community
- Collaborate with SCAT to provide community access to software and hardware resources
- Use space to bring civic services into community (city services, public office hours, etc)
- Offer education amenity spaces to bring classroom learning opportunities into the community and provide alternative spaces to school classrooms
- Community space to include a community kitchen
- Enhance and encourage youth programming
- Provide educational, recreational, and entertainment type programming and classes targeting all age groups and socio-economic levels
- An integrated Community Center (Immigrants/ non-immigrants) for sports/ recreation (indoor soccer), kitchen, ESL/ classes, space for children/senior to play/spend time with information available about city/nonprofit/other agencies' services - open to everyone - services in several languages

Related Selected Cards

- SV-2 Place Values
- E/C-2 Historic
- E/C-3 Arts/Culture
- E/C-6 Public Service Space
PI-4 Green and Open Space

- Keep working toward Somerville goal for open space, close to 20 acres for Boynton and Union square.
- Encourage investment in large scale city green and open space (example: Folsom Park).
- Create active parks, playgrounds, sports fields.
- Create passive parks / open spaces.
- Create plazas, areas for people to gather, sit, eat, lunch etc.
- Create ecological space.
- Community gardens.
- Create bike/greenway.
- Create shared Open Space which is shared between pedestrians, bikes and vehicles emphasizing sidewalk gardens and other green spaces instead of concrete.
- Consider publicly owned open spaces vs. privately owned open spaces vs. publicly accessible open spaces with restricted hours of access for public.
- Encourage green roofs / rooftop gardens.
- Encourage green alleys/pedestrian walkways.
- Opportunities for street activities, festivals, arts programming, celebrations etc.
- Stormwater as a resource not a nuisance including plans for all new building.
- Develop incentives for development of different types of spaces.
- Encourage buildings to be set back from roadways and for sidewalks to be separated from auto and bicycle traffic by grass or plantings.
- Tree wells with native trees.
- Bioswales, Rain gardens, Green walls.

E-1 Export Employment

- Ensure there is substantial commercial development as compared residential development (ensure a balance along the lines of the Somerville goals for Union Square).
- Encourage small start-up type employment with high export products.
- Create, attract and retain locally owned export job businesses.
- Encourage diversity in businesses to prevent against market changes impacting one particular business type.
- Support businesses unique to Union Square, building upon existing strengths (Artisan Asylum, Greenhouse Labs, etc.)
- Determine scale of export employment needed, is convention or corporate headquarters an appropriate scale or market opportunity for Union Square.
- Encourage preference for local hiring practices.
- Develop creative solutions to generate Class B office space on spec that is flexible and can rent for the equivalent of Renovated or converted older, fully depreciated office or industrial space.
- Develop zoning alternatives for truly mixed-use space (office / residents) that has convertibility within certain covenants.
- Discourage any job creation that brings low-wage jobs or jobs in sub-standard environments.

LOCUS | Smart Growth America
E-4 Local Employment

- Ensure there is substantial commercial development as compared residential development (ensure a balance along the lines of the San Francisco goals for Union Square)
- Create legacy district historic fund (based on San Francisco model offering financial assistance to landowners giving long-term stability to legacy businesses)
- Support local businesses and the spaces they occupy including multi-use food incubator spaces
- Develop preferences for local hiring and workforce training programs
- Support for local businesses during pre-construction, construction phases (temporary signage, promotions, bridge)
- Fostering art and post-construction phases of the development
- Support local artists and continue to foster creative economy
- Preserve independent retail, discourage chain retail
- Develop a loan fund for providing capital loans for start-ups, start-ups or business expansions in Union Square
- Expand Small Business Assistance Program to fund technical and financial mentoring to current local, small, and minority-owned businesses
- Prevent small business displacement by subsidizing rents for local businesses in a designated percentage of commercial space
- Discourage any job creation that brings low-wage jobs or jobs in sub-standard environments
- Establish minimum hiring requirements for people of color, women, and Somerville residents
- Promote and fund technical assistance to cooperatively owned business start-ups or cooperative business conversions
- Create subcontracting and purchasing policies that allocate a certain percentage of contracts awarded and purchases made to local businesses, women-owned businesses, people of color-owned businesses, worker-owned businesses and businesses complying with green practices
- Recognize the benefits a library in Union Square can provide to the local business community, free of charge
- Support living wage provisions
- Support collective bargaining

Related Selected Cards

- E-2 Regional Employment
- E-3 Construction Phase Employment
- PI-9 Training
PI-6 Parking and Traffic Mitigation

- Develop parking strategy for short, medium and long term which can adapt as parking demand changes (and likely diminishes) over time.
- Require developers to engage in documented traffic studies prior to approval, and perform monitoring of traffic levels after the fact.
- Studies should relate to overall, comprehensive parking strategy, and avoid requiring each new project to create new parking in an uncoordinated fashion.
- Collect funds for traffic mitigation implementation if levels are above the agreed rates and allow for refunds or other transfers if they are not necessary.
- Investigate use of innovative parking solutions such as automated parking towers.
- Create strong programs to encourage alternative modes of travel to, from and throughout Union Square.
- Consider parking as part of the larger walkable urban character discussion rather than treating it as an independent issue.
- Develop traffic circulation strategy that discourages high-speed through traffic by cars and encourages comfortable pedestrian and bicycle traffic.
- Immigrants travel a distance to purchase specific cultural items, consider parking affordability and of easy accessibility as well.

PI-1 Water, Sewer and Electric

- Integration of Community with Routine DPW Work – The City of Somerville currently integrates the community for long-term projects, but often daily DPW maintenance provides opportunities to improve our city, particularly our residential neighborhoods.
- Rather than defaulting to always putting things back the way they were (paving), the City should implement innovative processes to make incremental improvements. This ranges from planting or at least not cutting down greenery, to more broad-reaching issues such as traffic calming measures.
- Known processes should be established for a residential street to request and coordinate with the City (including at the DPW level) to implement traffic calming and other micro-local measures when roads and sidewalks are torn up.
- Set up a website to provide accurate and up-to-date status reports and projected outage times for current and upcoming road and sidewalk projects or other DPW work which impacts residents.

PI-11 Smart City Infrastructure

- Develop programs to support the physical implementation plan to develop the “backbone” connection to the Internet, fiber optic connections, and community broadband.
- Improve and expand open data and smart sensor technologies, which don’t necessarily require new services and more about increasing efficiency.
Related Selected Cards

- PI-2 Intra-Core Transportation System
- PI-3 Transportation to the Place
- PI-5 Security/Cleanliness/Environmental Mitigation

H-2 Low Income Housing

- Determine specific percentage of new housing, both rental and ownership units, to be developed for low and moderate income housing (80% or below AMI). A low a percentage of these units to be available to Somerville residents.
- Ensure family housing to be built as part of low income attached housing (see below for specific Family Housing Strategy Card).
- Require variety of housing types/ incomes to be constructed jointly rather than as separate developments.
- Agree upon a percentage of affordable units to be reserved for seniors and people with disabilities.
- Require just cause eviction clauses for all affordable developments.
- Affordable units are permanently affordable.
- Create provisions whereby tenants of affordable units whose income or assets increases have their rent readjusted to reflect a higher income level of affordable housing, and tenants whose income decreased are eligible for lower income-level units or rents on their current unit.
- Afford able units be preferentially available to Somerville residents at risk of displacement and those who have been recently displaced.
- Establish a Land Trust to own and operate low- and moderate-income housing (see below for specific Land Trust Strategy Card).
- Investigate the possibility of funding the construction of low-income housing through the allocation by developers of future revenue from low-income housing tax credits they will receive.
- Preserve the diversity of Union Square by creating conditions for people from diverse backgrounds to stay there; affordable housing is fundamental also for local businesses to survive.

LOCUS  Smart Growth America  Planning Neighborhoods Great Together
Related Selected Cards

- H-1 Homeless Housing & Services
- H-3 Existing Low Income Housing Maintenance
- H-4 Market Rate Housing
- H-5 Workforce Housing
- H-7 Family Housing

R-3 Local Serving Retail

- Ensure there is substantial commercial development as compared residential development (ensure a balance along the lines of the Sonoma Vision goals for Union Square)
- Encourage raising level of services in Union Square including hardware store, pharmacy
- Provide affordable space for key local-serving service businesses
- Develop programs to help current small retail businesses and prevent being priced out due to rent increases
- Create robust support system, training and coaching for small businesses
- Prevent small business displacement by subsidizing rents for local businesses in a designated percentage of retail space
- Conduct community surveys to determine desired retail use
- Give priority in new spaces to local entrepreneurs
Place Management Cards

- I-1 Non-Profit Implementation Organizations
- I-2 Catalytic Developer
- I-3 Community Benefits Agreement
- I-4 Open Data Policies
- I-5 Land Trust
- I-6 Developer-Funded Benefits

What is Missing?

New Card: Sustainability/Climate Change

Ensure that all practices from planning, through construction and up to implementation take into consideration environmental sustainability, reduction of carbon use, and preparation for future climate change.

- Reductions in greenhouse gas emissions in existing and future buildings
- Ensure that infrastructure is built using environmentally-friendly building practices
- Ensure that all landscaping follows sustainable landscaping methods
- Ensure that all buildings take into consideration future climate change
- Promote transportation modes that decrease greenhouse gas emissions in Somerville
Cards that received very little attention

- Education (Higher Ed, Primary and Secondary)
- Marketing/Communications
- Long-Term Planning and Governance Reform
- Metropolitan Values

Strategy Leader Cards
Point of Contact

<table>
<thead>
<tr>
<th>Strategy Card</th>
<th>Strategy Leader</th>
<th>Strategy Card</th>
<th>Strategy Leader</th>
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<tbody>
<tr>
<td>C-2 Walkable Urban Character</td>
<td>R-3 Local Serving Retail</td>
<td>P-1 Water, Sewer and Electric</td>
<td>R-11 Smart City Infrastructure</td>
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<tr>
<td>P-4 Green and Open Space</td>
<td></td>
<td>P-6 Parking and Traffic Mitigation</td>
<td></td>
</tr>
<tr>
<td>E-1 Export Employment</td>
<td></td>
<td>H-2 Low Income Housing</td>
<td></td>
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<tr>
<td>E-4 Local Employment</td>
<td></td>
<td>E/C-5 Library/Community Center</td>
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</table>
Union Square Strategies and Public Benefits

January 14, 2016 – Argenziano School

Agenda - Session #2

- Welcome and Review of Priority Strategy Cards
- Update on Fiscal Cost of Strategy Cards (Carson)
- Breakout Session
- Working Dinner: Group Reports
- Group Discussion on Low Priority Strategy Cards
- Group Discussion on Role of Place Management Organizations/ Ensuring Accountability
- The Impact of the Public Benefit Process on Future CBAs
- Implementation and Next Steps
- Group Reflections
- Closing Remarks
Strategy Card Priorities

<table>
<thead>
<tr>
<th>Strategy Card</th>
<th>Rank (1-7)</th>
</tr>
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<tbody>
<tr>
<td>Civic Space/Library</td>
<td></td>
</tr>
<tr>
<td>Green and Open Space</td>
<td></td>
</tr>
<tr>
<td>Economic Development</td>
<td></td>
</tr>
<tr>
<td>Parking and Transportation</td>
<td></td>
</tr>
<tr>
<td>Smart City infrastructure</td>
<td></td>
</tr>
<tr>
<td>Housing</td>
<td></td>
</tr>
<tr>
<td>Place Manager</td>
<td></td>
</tr>
</tbody>
</table>

Strategy Card: TEMPLATE

**Strategy Objective:**
1. EXAMPLE
2. EXAMPLE

**Action Plan (How to Achieve the Objectives):**
1. EXAMPLE
2. EXAMPLE

**Estimated Cost of Implementation:**

**Who is responsible for implementation (Please circle one):**

- City
- Place manager/Public Benefits
- Strategy Leader
- Other

*If other, please describe:*

**Funding/Financing Option (Choose One):**

- City
- CBA
- Other

*If other, please describe:*
Strategy Card: Civic Space/Library

**Strategy Objective:**
1. To create a multi-functional civic space that focuses on educational, social, and cultural activities
2. To create a 21st century library experience
3. To create a public accessible space for small businesses, startup and maker communities

**Action Plan (How to Achieve the Objectives):**
1. Develop strategies to incorporate library and other public civic space into new development

**Estimated Cost of Implementation:**
19,000 Sq. Ft. at $598 per SF = $11.3 million

---

Strategy Card: Civic Space/Library

Who is responsible for implementation (circle all that apply):

<table>
<thead>
<tr>
<th>City</th>
<th>Place manager/Public Benefits</th>
<th>Strategy Leader</th>
<th>Other</th>
</tr>
</thead>
</table>

*If other, please describe:*

Funding/Financing Option (circle all that apply):

<table>
<thead>
<tr>
<th>City</th>
<th>CBA</th>
<th>Other</th>
</tr>
</thead>
</table>

*If other, please describe:*
Strategy Card: Green and Open Space

Strategy Objective:
1. To ensure proper implementation of the neighborhood plan and zoning code in relation to open space.
2. Proper management of open space.
Strategy Card: Economic Development

Strategy Objective:
1. Maximize the recruitment of a diverse set of businesses from the export economy
2. Ensure diverse set of job opportunities for local residents through workforce training
Strategy Card: Parking and Transportation

Strategy Objective:
1. To maximize parking within Union Square through effective management
2. Ensure greatest level of sharing and increase flexibility of parking structures for other uses
Strategy Card: Smart City

Strategy Objective:
1. Ensure the highest quality of internet connectivity in Union Square
Strategy Card: Housing

Strategy Objective:
1. Ensure the greatest level of housing production for the middle class and low income
2. Provide a good mix of housing types including family, market rate, senior, and attainable housing
Strategy Card: Place Manager

Strategy Objective:
1. Have a fulltime accountable entity that implements and monitors the place based strategy
2. Maximize the social equity, economic, and climate impacts in Union Square.
## Cost Summary

<table>
<thead>
<tr>
<th>Strategy Card</th>
<th>Cost</th>
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</thead>
<tbody>
<tr>
<td>Civic Space/Library</td>
<td>19,000 Sq. Ft. @ $596 per SF = $11.3 million</td>
</tr>
</tbody>
</table>
Appendix E: Union Square Strategic Planning and Community Benefits Process (February 16, 2016)

USQ PUBLIC BENEFIT PROCESS

LOCUS
(Advise CAC on Public Benefits)

- Strategy Leader group sessions (prioritization of goals, needs & opportunities)
- Product: Public Benefits Strategy & Action Plan
- Place Management Organization (PMO) & SL working groups ongoing

CAC
(Advise SRA on Public Benefits)

- US2 present public benefits proposal to CAC for review
- CAC will conduct a public meeting to deliberate benefits offer w/ US2
- CAC presents recommendation on US2 proposal

SRA
(Constituted redevelopment authority, M.G.L. 121B)

- US2 presents updated public benefits proposal based on CAC recommendations
- CAC finalizes review of US2 proposal and CAC Recommendation
- SRA
Appendix F: LOCUS Working Group Write-ups Submitted after the February 16 LOCUS Meeting

Economic Development Working Group Notes

The LOCUS Economic Development Working Group Meeting was held 10am – 12pm, Saturday, February 13, 1016 at the Somerville Chamber of Commerce, 2 Alpine Street. Tom Bent, Laura Denison, Esther Hanig, Van Hardy, Greg Karczewski, Max McCarthy, Bill Shelton, Wig Zamore and Stephen Mackey were present. Stephanie Hirsch, Meredith Levy, Karen Narefsky, Courtney O’Keefe, Emily Reichert, and Don Warner were not present.

Goal: Create a comprehensive approach to new jobs and employment opportunities that involve all three levels of employment (export, regional and local).

Neighborhood Concept: Develop the Union Square / Boynton Yards neighborhood into a significant employment center able to support and sustain diverse businesses at all stage of growth; provide residents and local businesses with opportunities to work and grow; and create new commercial taxes that expand city services.

Initially focus on drawing off demand for small to medium sized office and lab tenants located in other parts of the Metro (Kendall Square) with the idea that once the neighborhood gets traction as an employment center, larger/anchor companies can be attracted.

The economic potential of Union Square / Boynton Yards is found in its unique community character and its urban core address – a genuine cultural neighborhood amid regional, global players and amenities. We should aim to create an ecology of firms of different sizes, stages of development, and complementary services.

Preliminary Action Items:

Attract Employers

- Examine strengths/weaknesses of Union Square as a destination for potential employers.
- Research precedents for other employment districts.
- Establish a neighborhood “director of economic development” to promote and serve as the nexus between community, city and developers in formulating and implementing a neighborhood economic development approach.
- Develop a tax incentive program to attract initial (upper story) companies to Union Square to create initial critical mass.
- Leverage proximity to Kendall Square and Boston employment centers.
- Invest in infrastructure aimed at attracting businesses (e.g. fiber, shuttle to/from Kendall, etc.).
- Establish a recruitment team.
Workforce Development

- Support efforts to implement high school and community college training programs.
- Pursue partnerships with area businesses and institutions to scale up effort.
- Focus on preparing residents to obtain good jobs in Somerville and adjoining employment centers using existing workforce development programs such as the First Source Jobs Program.

Local/Independent Businesses

- Perform a threat assessment for local businesses to understand greatest risks
- Pursue policies and programs to support local businesses (e.g. fabrication district, tax incentives for benevolent landlords, tax discounts for specific new space in development targeted at local/independent businesses, etc)
- Expand and strengthen technical assistance to interested and engaged current local businesses to help them take advantage of the changing market to strengthen their financial viability
- Explore a very limited number of spaces, with affordable rents for a predictable period, and that those spaces would only go to businesses after a rigorous and comprehensive review of the factors involved, a market analysis of their customer base, a strong business plan, and a proven record of business acumen, commitment and follow through.

Housing Working Group Notes


Present at February 11th Meeting: Scott Hayman, David Gibbs, Ileana Tauscher, Jhenny Saint Surin, Stephanie Hirsch, Michael Feloney, City of Somerville, Alex Bob City of Somerville, Benny Wheat (short while).

Housing (italics means added during 2/11 session; regular font originates from LOCUS meeting):

- Ensure the greatest level of housing preservation and production for the extremely low income up to 170% of AMI.
- Provide a good mix of housing types, which is both attainable to and will accommodate families’ and seniors’ needs.
- Promote homeownership as well as rental housing opportunities.
- Encourage that local property management functions are local and accountability of property management to union square stakeholders.
- Streamline and ensure accountability of tenant and homebuyer marketing and selection policies and procedures for those opportunities that will be affordable (attainable).
- Gain long-term community control of certain percentage of land to be redeveloped
in Union Square for family friendly housing development over time.

- In addition to redevelopment, focus efforts and resources on acquiring and rehabilitating existing Union Square housing stock.

Action Items:
1. Utilize existing housing trust fund but build both its staff capacity and financial resources to accomplish Union Square and Citywide goals. CBA proceeds, pro-rated portion of linkage and CPA proceeds and possible Union Square DIF proceeds should be developed and used for Union Square housing goals.
2. Establish a land trust for long-term community control of certain parcels that may be obtained through negotiations and planning with developers and city and state landowners. Capitalize land trust with housing trust fund and other leveraged resources.
3. Create a housing loan incentive program for Union Square to support both renters and owners including products such as soft second mortgages, loan loss reserves and guarantees, patient and deferred payment loans and grants.
4. Conduct a vulnerable populations audit for Union Square to measure impacts of Union Square re-development.
5. Create local policies to maintain affordability for current residents.
6. Determine feasibility of a transfer tax
7. Provide density bonus/up-zoning opportunities.
8. Obtain survey results from US2 of amenities needed for family housing.
9. Develop housing resources and assistance from local universities and colleges.

Implementation:
The housing working group considered a place management hybrid for the implementation of the goals for housing including work by the Somerville Housing Authority, city/state financing, through City Linkage and CPA funding, the Sustainable Community Committee’s proposed transfer tax and through developer support. They recommended pursuing funding and financing through local universities who might be uniquely positioned to provide support for housing. Additional discussion included utilizing a portion of the DIF proceeds to capitalize the housing efforts. More time will be allotted in the near term to establishing a budget for accomplishing the housing strategy but it is certain that considerable resources will need to be devoted to operations (staff) in addition to initial and ongoing capital for production, acquisition, rehab, subsidy and lending.

Green and Open Space Working Group Notes

Updates:
We met before the latest iteration of open space planning was unveiled at the neighborhood plan meeting the next evening Feb 4. That plan is moving in the right direction looking for ways to add open space. It illustrates that increasing the park space does not impair the quality of the development.
Need for Open Space:
We confirmed our commitment to the goal of 30-34% open space in the Union Square area. This equals approximately 20 acres. The percentage goal should hold each development responsible for developing or contributing their share of open space. But the target of overall new acres is critical to achieving the SomerVision goal of 125 new acres of open space. Equally important is our conviction that the union and Boynton neighborhoods will be better places with more green space.

We agreed on the need for a portfolio of open spaces and the need to clarify goals for how much of what kind we want. We will work to refine the list, include dimensional targets and amounts of green in the areas.
- Lush quiet spaces
- Wilder ecological spaces
- Plaza spaces
- Water spaces
- Playgrounds, sized and distributed to meet best practices
- Playing fields, basketball courts, etc.
- Connecting paths
- Dog parks?
- Urban Farm and Community Gardens

We would like to see some statistical objectives: 10,000 people = x courts, dog parks, plazas etc. We will continue to research best practices, statistical goals, and public health data.

We agreed that the sidewalks, traffic islands, and shared streets should not count 1:1 towards open space targets. Roof decks should be encouraged but not count as equal to ground level parks. The Open space requirements size, location and design, should be built in to the entitlements and not a matter of negotiation parcel by parcel. We need design standards and guidelines established soon, including for air quality and pollution exposure mitigation.

Location of City-wide assets of open space:
We would like to work with the city to understand open space planning for the city? If needs will not be met at Union and Boynton, then where and when? The need for recreation fields is critical, particularly given the conversion of Lincoln Park, and the High School’s growing needs and pending renovations. We would like to work with the city to establish a plan for meeting those needs. The current open space and rec plan lists the needs but does not tie into the city planning for transformational districts.

Stormwater management goals and plan:
We believe the city needs a plan for storm water management. This should include estimates of rainfall, projection goals for handling surface water, areas needed for infiltration, etc. We need developed design standards, and quantified goals for -
- Absorption areas
• Miller’s river plan
• Private property incentives
• Street design and tree well standards
Possibly Enterprise funds can be used for fund storage solutions

Acquisition strategies:
We discussed models for acquiring open space,
• CPA as a revolving fund,
• Land trusts (like DSNI),
• Transfer fee monies for acquisition.

Roles and Responsibilities:
We need to create a clear plan for who is in charge of what? PMO, Owners, City, Rec Dept., DPW? It was proposed that the City needs a Parks and Rec department.
• Management and maintenance of open space
• Assuring public access
• Stormwater management standards
• Programming
• Direct citizen participation

We discussed possible roles of a PMO:
• Watchdog on quality design
• Provide expertise on design for health, air pollution mitigation
• Overseeing management and programming
• Manager for acquisition funds?

Community engagement and participation:
• Urban Agriculture Ambassador program
• Urban Park ambassadors
• 20 people/30 hours/year/ community service
• High school community service/ District court community service
• UROP: Undergraduate Research Opportunity Program (Tufts? BU)

Civic Space Working Group Notes
## Civic Space

<table>
<thead>
<tr>
<th>Program Element</th>
<th>Features</th>
<th>Priority</th>
<th>Location</th>
</tr>
</thead>
<tbody>
<tr>
<td>Meeting / Performance space / Community living room</td>
<td>Spaces for small and large groups, performance space / Community living room space</td>
<td>1</td>
<td>Above ground</td>
</tr>
<tr>
<td>Welcome Center / Community leadership program</td>
<td>Information for new residents about housing, schools, ESL, healthcare, etc. / Community leadership program to develop new residents</td>
<td>1</td>
<td>Below ground (in GLX Station)</td>
</tr>
<tr>
<td>Daycare center</td>
<td>Affordable daycare center for residents</td>
<td>1</td>
<td>Below ground (in GLX Station)</td>
</tr>
<tr>
<td>Shared retail space</td>
<td>Affordable retail space with shared amenities</td>
<td>1</td>
<td>Below ground (in GLX Station)</td>
</tr>
</tbody>
</table>

Priority key: 1=Critical (doesn’t exist, or is inaccessible to all); 2=Valuable (might already exist, but need more of); 3=Dispensable (exists in some capacity, and more not needed)
### Civic Space

<table>
<thead>
<tr>
<th>Program Element</th>
<th>Features</th>
<th>Priority</th>
<th>Location</th>
</tr>
</thead>
<tbody>
<tr>
<td>Rec Center</td>
<td>Rec center featuring a pool, basketball court, and fitness center</td>
<td>2</td>
<td>Above ground</td>
</tr>
<tr>
<td>Branch library</td>
<td>Branch library featuring focused print and digital collections, that also provides programming for children, teens, and adults</td>
<td>2</td>
<td>Above ground</td>
</tr>
<tr>
<td>Small business incubator</td>
<td>Small business incubator, which includes job / career training center</td>
<td>2</td>
<td>Above ground</td>
</tr>
<tr>
<td>Health Clinic</td>
<td>Health clinic providing affordable treatment options for residents</td>
<td>2</td>
<td>Above ground</td>
</tr>
</tbody>
</table>

Priority key: 1=Critical (doesn't exist, or is inaccessible to all); 2=Valuable (might already exist, but need more of); 3=Dispensable (exists in some capacity, and more not needed)

### Potential Partners

<table>
<thead>
<tr>
<th>Somerville High School</th>
<th>Union Kitchen</th>
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</thead>
<tbody>
<tr>
<td>Vocational Program</td>
<td>MBTA</td>
</tr>
<tr>
<td>Steam Academy</td>
<td>US2</td>
</tr>
<tr>
<td>SCATV</td>
<td>Early Head Start / CAAS</td>
</tr>
<tr>
<td>Library</td>
<td>Don Law</td>
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<tr>
<td>Cambridge Health Alliance</td>
<td>Artisans Asylum</td>
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<tr>
<td>YMCA</td>
<td>Welcome Project</td>
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<tr>
<td>Arts Council</td>
<td>Foundations</td>
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<tr>
<td>Council on Aging</td>
<td>Teen Empowerment</td>
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<tr>
<td>Boys and Girls Clubs</td>
<td>Local universities</td>
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<tr>
<td>Stage Source</td>
<td>Greentown Labs</td>
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</tbody>
</table>
Parking, Transportation and Mobility Working Group Notes

Thoughts:
- A Union Square Parking Authority needs to have capital control and ownership of the facilities.
- Goal of 80% of district parking need to be owned by the agency and 100% managed
- This includes on-street parking and meters (and pricing of meters)
- It needs to be able to set pricing.
- Pricing should follow a demand-based scheme that:
  - Minimizes auto-trips
  - Maximizes revenue to feed to the broader Place Management of Union Square
  - Guarantees X% of parking available at all times to minimize added miles from “hunting” for parking

Future parking facilities should be:
- Short-term: central and shared (minimal single-parcel and zero single business/residence)
- Mid-term: favor automated parking structures
- Long-term: favor automation and self-parking
- One opportunity of ownership of the facilities is flexibility for future conversion:
  - As demand shrinks and parking square footage can become more dense, structures should have the capability for re-use
● Flat with minimal ramps
● Designed with flexibility in mind
● Potential very long-term use as open space

Funding:
● Because this is capital-intensive, construction can be funded via a DIF/TIF
● Operations can be paid for by a base level of developer CBA funds as a short-term bridge to be replaced with parking revenue
● Parking revenue will repay the financing, after that will pass to the Place Management Organization after covering expenses
● Some initial capital costs can be contributed by developers in lieu of their parking requirements, accelerating the financing payoff

The Ranked Goals of the Parking, Transportation, and Mobility Working Group:
● Ensure the realization of the Union Square spur of the GLX at full functionality.
● Minimize personal vehicle trips generated by Union Square as feasible over time, particularly single occupancy vehicle trips.
● Enhance the physical space of the district by enabling the physical street network and nodes to service active uses over vehicular use.
● Generate revenue for other Union Square priorities in the course of meeting the above goals.
● Push for forward-facing technology such as smart traffic lights.

The Ranked Strategies (1-3 by chronology, 4-7 by priority) of the Parking, Transportation, and Mobility Working Group:
● Mobilize advocacy to ensure the realization Union Square spur of the GLX at full functionality.
● Without true light rail, Union Square cannot develop as a commercial center.
● Coordinate with the City to initiate and manage mobility, traffic, and parking studies.
● The impact on immediate and long-term development must be understood.
● Coordinate informed feedback on the Neighborhood Plan, Developer Plans, and MBTA plans.
● Complete street implications of street design, including use renegotiation to enable widening if needed, redesign of bus routes and hub(s), bike parking, Hubway stations, Zipcar locations, ride sharing drop-off locations, parking structure locations, etc.
● Develop a Transportation Strategy for Union Square, and create a Parking Authority (PA) and a Transportation Management Authority (TMA) to execute it and maintain it.
● The interconnected and dependent nature of goals 3 and 4 above imply that they should be integrated in some way with the Place Management Organization (PMO); the TMA will need to have a larger geographic scope, e.g. the Somerville Ave-McGrath arc across Davis-Union-Inner Belt-Assembly.
● The PA should have capital control (ownership) over shared district parking structures at the periphery of the Square, which should be built with the intent of flexibility to adjust to new technologies that allow for greater density (self-parking
cars) as well as long-term convertibility to other uses.

- Ownership is critical to allow the PMO to make the best use of space over time, rather than having to mitigate many private interests.
- The PA should control pricing over 100% of parking in the District, including any non-owned facilities and street parking.
- Demand-based pricing is likely to be critical to Goals 2-4 while ensuring the availability of parking at all times.
- The financing mechanisms should be designed to align with the above goals and strategies.
- While the group does not have recommendations yet, multiple options are available including a combination of DIF/TIF and developer contributions

Smart City Infrastructure Working Group Notes

Based on Locus Strategy Card: PI-11. Drafted following 2-9-16 working group meeting (Pat McCormick, Anne Tate, Anne Stephens Ryan, Joe Beckmann, Philip Parsons)

Vision: create a Union Square Urban Innovation Hub to improve quality of life, bolster social capital and community resilience, attract great jobs, and spark collaboration between government, community, and the private sector to use new technologies to realize strategic objectives (SomerVision, USQ Neighborhood Plan, LOCUS, etc.) that will inform new initiatives and services across the city and beyond.

Smart City definition (Deloitte 2015): a city is smart when investments in (i) human and social capital, (ii) traditional infrastructure and (iii) disruptive technologies fuel sustainable economic growth and high quality of life, with wise management of natural resources, through participatory governance.

Goals

- Economic growth
- Quality of life, a good city to live in
- Ecological footprint, sustainability

Challenges:

- Social cohesion, inclusiveness
- Secure digital environment, privacy
- Resilience

Components:

- Smart Mobility, Smart Energy, Water & Waste, Smart Safety, Smart Buildings & Living, Smart Health, Smart Education, Smart Finance, Smart Tourism & Leisure, Smart Retail & Logistics, Smart Manufacturing, Smart Government.

Objectives: provide open technologies, connectivity, and policies to support a shared civic innovation platform that
- Plans well to get maximum benefit from investment and development - requires
cross boundary/discipline urban planning effort (break down silos)

- Puts citizens and human infrastructure at the center of design and implementation
- Ensures better range of high-speed connectivity options to residents, businesses, city and free Wi-Fi access in key locations
- Enables data driven decision making (efficiency and effectiveness), 311 interoperability (PMO, public, developer read/write access)
- Enables city, community, and private sector apps, innovation, activities
- Improve resident and local business experience during and following construction through smart management and communication of traffic disruptions, etc.
- Serves as a laboratory for new ideas and initiatives that could spread across city, region, world
- Provides an urban commons to support shareable physical and digital assets and exploits excess capacity to benefit residents and visitors
- Builds City capacity to ensure broader, lasting, sustainable benefits
- Ensures investments serve full community through transparent, iterative, collaborative policies and processes
- Incorporates best practice security, privacy, and reporting services and practices
- Eliminates digital divide, fosters social inclusion, supports community resilience (social equity)

Prioritized (and sequenced) actions:

High
1. Establish City PoC(s) for Smart City infrastructure planning (City)
2. Establish working group with representation by City, community, US2, experts (all)
3. Establish think first “dig once” processes - permitting contingent on installation of conduit and fiber being incorporated into all road, water/sewer work (City)
4. Identify “backbone” connection to Internet, fiber, conduit, community broadband - engage MBTA and other key partners (WG w City)
5. Develop, publish open data, privacy/security requirements and policies (WG w City)

Medium
6. Draft design/implementation plan that identifies existing and new assets and sequence, timeframe required (TBD)
7. Identify open access and interoperability standards for hardware, software, and data levels to optimize innovation and sustainability
8. Develop cost estimate for capital and operating expenses with target funding sources, cost savings, and revenue potential (TBD)
9. Identify key requirements to improve city services and foster civic and private sector innovation (WG w City)

Low
10. Establish innovation task force to inform working group, City (consider Chief Innovation Officer role), community, SHS students, recruit external resources (HKS/ Ash Institute, MIT, Code for America, etc) (WG w City)
11. Crowdsource smart city community manifesto that correlates to SomerVision, Neighborhood Plan, Locus strategies, etc. (WG)
12. Identify and establish institutional and private partners (WG)
13. Create links with 311 and ResiStat to ensure interoperability, shape development
Role and responsibilities (WIP):
These roles, borrowed from Deloitte, are identified below as being allocated to the City and PMO. Given limited resources roles within City Hall, any roles that can be reasonably outsourced are identified as PMO. There could be other options and regardless of whether roles are placed under City Government, a PMO, or another organization, some new levels of expertise and experience may be required.

1. Strategist and advocate (PMO) - sets out a clear direction for the city: what is our vision and ambition as smart city and how do we want to realize this? Furthermore: be an active advocate of the city as innovative hub for new business.
2. Solution enabler (PMO) - build ecosystems by gathering parties that normally do not work together to deliver creative new solutions that neither of the parties could have realized on its own.
3. Steward (City) - create an environment in which new businesses and smart solutions can emerge and grow. For example by providing ‘open data’ and by facilitating start ups.
4. Director and regulator (City) - create or change laws and regulations to allow new business models and disruptive entries, and simultaneously protect the interests of citizens and users of the city.
5. Connector and protector (City) - secure modern transportation infrastructures, energy grids and digital networks. Set standards and take measures to make these vital infrastructures resilient and safe.
6. Innovator and investor (PMO) - apply the principles of innovation in the internal organization and processes. Stimulate innovative solutions by acting as launching customer.

Initial financial and resource needs (TBD)
What time frame does “initial” cover?
Capital vs. operating costs
Potential for revenue producing, cost savings, sources

Additional Notes:
ASR input (1/16): Interest in IT and IoT security has been forced on me by long term lack of personal safety and privacy. That is cyber-based. Here are 3 categories that might slot into your ongoing work: 1) Human Infrastructure; 2) Reporting (including self monitoring of IT equipment); 3) Costs of Security

1. Human Infrastructure (HI) (needed to support Smart Cities). In my personal experience HI is barely operational. That is, people who can relate an apparently minute event noticed by an individual person to generic IT operations, information networks and management entities responsible for ongoing operations. I found myself writing “who” next to several of the categories you itemized.
2. Reporting. From (1), reporting is clearly a needed socio-technical (?) skill. At the consumer/citizen end of the reporting spectrum, not a single local, state, business
bureaucratic entity that I have gone to has so much as a form for capturing information about an IT related issue. At the federal level, there is considerable organization (CERT) (haven’t been back to FTC or FCC in a long time). The State has nothing as far as i know. A smart city would recognize categories of security concerns and how to address them.

3. Costs. There are at least 5 categories that I can think of. 1) Locating relatively secure equipment; 2) developing solid oversight capacities; 3) insuring vulnerabilities 5) developing definitions of vulnerabilities; 5) Citizen/consumer costs. At the personal level, I cannot afford forensic analyses of my equipment and domicile. The current MO is for local police (who cannot provide services) to refer to the state. I have the added burden of managing lack of response to the issues i present and my equipment remains un-vetted.

What are Somerville’s existing smart city components/assets?
- Physical infrastructure
- Website
- 311 / ResiStat, SomerStat
- City fiber network
- Traffic management systems
- DPW, Inspectional Services, Police activity and data (given certain protections)
- Library information system (government, library management, Minuteman system)
- SPS (particularly HS) computer and technology studies, activities
- Water/sewer (HI) calls regarding potential overuse of water

Required integration and new components:
- Smart street lighting
- Identity management

Smart City parking lot (related but separate issues/topics):
- Unified accessible City calendar

Sustainability Working Group Notes

Preliminary Climate Change/ Sustainability Goals as laid out through the LOCUS public meetings:

Ensures that all practices from planning, through construction and up to implementation take into consideration environmental sustainability, reduction of carbon use, and preparation for future climate change.
- Reductions in greenhouse gas emissions in existing and future buildings
- Ensure that infrastructure is built using environmentally-friendly building practices
- Ensure that all landscaping follows sustainable landscaping methods
- Ensure that all buildings take into consideration future climate change
- Promote transportation modes that decrease greenhouse gas emissions in Somerville
- Actively increase the green space per capita in Somerville
City of Somerville Commission on Energy Use and Climate Change (CEUCC) Goals:

1. Net Zero Energy Buildings
2. Combined Heat and Power Systems
3. Combined Heat and Power-Based District Energy Systems
5. Solar-ready Buildings
6. Electric Vehicle Charging Stations

Laundry List of Priorities, based on March 8 + March 25 2016 meetings of Working Group:

Important to note that many sustainability objectives can be supported, amplified, quantified, and tracked through use of smart city technologies and services. Also, we are not talking very much at all about sustainable transportation. This will be addressed in the Parking and Mobility Working Group.

<table>
<thead>
<tr>
<th>Action Item</th>
<th>How/What will fund/facilitate</th>
<th>Cost</th>
<th>Notes</th>
</tr>
</thead>
<tbody>
<tr>
<td>Energy Options Analysis</td>
<td>LOCUS CB, City</td>
<td>$100-$200K</td>
<td>Should be completed before all energy asks can be known</td>
</tr>
<tr>
<td>Climate Change Preparedness Plan</td>
<td>LOCUS CB, City</td>
<td>A LOT</td>
<td>Should be completed before all climate change adaptation needs can be known</td>
</tr>
<tr>
<td>EV Charging Stations</td>
<td>LOCUS CB, Zoning requirement, developer requirement</td>
<td></td>
<td></td>
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<tr>
<td>Solar PV and Solar Thermal Zoning</td>
<td>Zoning, developer requirement</td>
<td></td>
<td></td>
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<tr>
<td>Combined heat and power</td>
<td>Zoning requirement, developer requirement</td>
<td></td>
<td></td>
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<tr>
<td>District Energy</td>
<td>City?</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Community Shared Solar</td>
<td>LOCUS CB, Zoning Requirement</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Solar-ready buildings</td>
<td>Zoning</td>
<td></td>
<td></td>
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<tr>
<td>Water analysis focusing on better-use in Somerville</td>
<td>City, LOCUS SB</td>
<td></td>
<td></td>
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<tr>
<td>Increase underground water catchment tanks to pump water elsewhere, as well as better systems to manage flow within Somerville</td>
<td>Zoning, Developer Requirement</td>
<td></td>
<td></td>
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<tr>
<td>Gray Water use in all buildings for toilet water</td>
<td>Zoning, ISD?, Health Dept?</td>
<td></td>
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<tr>
<td>Water Load Analysis</td>
<td>City</td>
<td></td>
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<tr>
<td>Disconnect the Down Spout</td>
<td>City, regulation</td>
<td></td>
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<tr>
<td>Research into implications of climate change on flooding in the Miller’s River</td>
<td>City</td>
<td></td>
<td></td>
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<tr>
<td>Stormwater to street trees</td>
<td>Zoning, City</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Green roofs, green walls, real grass</td>
<td>Zoning, developer requirements; LOCAS CB in that developers could pay into a pot to help pay for some of these costs</td>
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</tr>
<tr>
<td>Set a standard for minimum environmental requirements (similar to GAR, but not a score, a standard for minimum mitigation) (for example, 50% native plants, 75% green, blue, white, or solar roofs, 50% permeable, etc)</td>
<td>Zoning, developer requirements; LOCAS CB in that developers could pay into a pot to help pay for some of these costs</td>
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<tr>
<td>Fund to offset maintenance training for property management companies and City staff (to handle new kinds of infrastructure)</td>
<td>City, LOCUS</td>
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<tr>
<td>Revolving Loan Fund to fund these kinds of infrastructure improvements</td>
<td>City, LOCUS</td>
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<tr>
<td>Revolving Loan Fund to assist business tenants to offset potential increase in rents by developers to cover costs of infrastructure improvements</td>
<td>City, LOCUS</td>
<td></td>
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<tr>
<td>Review of bid documents before they are approved to make sure they meet sustainability standards</td>
<td>City/Planning Board/Commission on EE</td>
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<tr>
<td>Topic</td>
<td>Responsible Agency</td>
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<tr>
<td>No cars on roof policy (instead green, blue, white, solar)</td>
<td>City, regulation</td>
<td></td>
<td></td>
</tr>
<tr>
<td>City Contract requirements: grass, not turf, fuel for maintenance vehicles, stormwater management systems, native plants, permeable surfaces</td>
<td>City, regulation, zoning?</td>
<td></td>
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</tr>
<tr>
<td>Minimum % requirements for permeable surfaces on all public and private developments (must be maintained and reviewed regularly)</td>
<td>City, Zoning, Planning Board</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Definition of green space vs. open space vs. permeable surfaces</td>
<td>City, Commission</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Regenerative braking on Green Line?</td>
<td>City, MassDOT, MBTA</td>
<td></td>
<td></td>
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<tr>
<td>Hubway station</td>
<td>City, Planning (a la PTDM Ordinance), LOCUS CB</td>
<td></td>
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<tr>
<td>In-pipe hydropower on sewer drains</td>
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<tr>
<td>Battery banks for renewable energy</td>
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<tr>
<td>Residents must have access to a green space or community garden within the same proscribed ft as the playground ordinance</td>
<td>Regulation, zoning</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Links and Resources:
Smart Cities Coordination (from Pat McCormick)
- [https://www.cctvcambridge.org/chase-mccormick](https://www.cctvcambridge.org/chase-mccormick)

Template regulations and toolkits
- [http://www.cambridgema.gov/CDD/Transportation/fordevelopers/ptdm](http://www.cambridgema.gov/CDD/Transportation/fordevelopers/ptdm)
- [http://www.cambridgema.gov/CDD/Projects/Climate/netzerotaskforce](http://www.cambridgema.gov/CDD/Projects/Climate/netzerotaskforce)
- [http://www.cambridgema.gov/CDD/zoninganddevelopment/sustainablebldgs/green](http://www.cambridgema.gov/CDD/zoninganddevelopment/sustainablebldgs/green)
Sustainability around the US (from Joe Beckman)

- Sustainable Solutions Lab and UMass Boston: [https://www.umb.edu/ssl/about](https://www.umb.edu/ssl/about)
- [http://now.tufts.edu/articles/sharing-future-cities?utm_source=Tufts+Now+-+External+and+Students&utm_campaign=a07ca4e21c-Tufts_Now_external_160210&utm_medium=email&utm_term=0_c17dba3525-a07ca4e21c-207420093](http://now.tufts.edu/articles/sharing-future-cities?utm_source=Tufts+Now+-+External+and+Students&utm_campaign=a07ca4e21c-Tufts_Now_external_160210&utm_medium=email&utm_term=0_c17dba3525-a07ca4e21c-207420093)
- [http://julianagyeman.com/blog/](http://julianagyeman.com/blog/)

Finance Working Group Notes

(Pending)

Place Management Organization Working Group Notes

As previously noted, a subgroup of the PMO Working Group presented a recommendation that that an Independent Community Group (i.e., PMO) be a party to the negotiation and execution of any Community Benefits Agreement with any developer of land in Union Square/Boynton Yards. This recommendation will be addressed by the Strategy Leaders as whole, as part of their discussion on the proper PMO structure to carry out activities guided by the Union Square Strategy and Implementation plan.
Place Management Working Group  
February 16, 2016  
Arzenzano School

LOCUS UNION SQUARE PROCESS

Schedule Challenges

February 16  
Working group presentations on action plans at public meeting including members of the public, Strategy Leaders and CAC members. Each group is asked to present for 5 minutes and hold an open discussion for 10-15 minutes with meeting attendees. The group is also asked to submit a written summary of their presentation.

February 22  
Each working group, including the place management working group, is asked to submit a Write up of their action plans and recommendations, including amendments or comments incorporated from the February 16th meeting.

March 14  
Draft Strategic Planning and Community Benefits Action Plan to be submitted to Strategy Leaders for review.

March 25  
Strategy Leader edits due to LOCUS.

April 12  
Final document submitted to Strategy Leaders/City/CAC
Potential Alternative

February 16
Summary presentation of discussion and research to date
Propose alternative parallel short-term strategy for US2 CBA negotiation team (CAC + LOCUS groups, with public input?)

February 22
Write-up research to-date and probable direction of further research; schedule coordination meeting(s) with 6 sub-groups Draft CBA strategy for proposal to city, establishing collaborative strategy, including proposal for power sharing agreement

March 14
Draft tentative proposal for preferred direction; identification of further research tasks to integrate concerns of sub-groups; Establish short-term CBA negotiation schedule; confirm standing of CAC + LOCUS group with city SRA

April 12
Draft submission to city of preferred strategy direction for formation of PMO; timeline for next steps – up to 18 months required for organization and implementation; Initiate CBA negotiation

Obtain city approval, establish legal status; seek grant funding for staff hiring, planning & implementation; CAC + LOCUS continue to monitor and enforce CBA agreements

Jan 2018?
Initiate PMO; Dissolve CAC + LOCUS Group

Agenda for Working Group Meeting

- Introductions, task schedule – David 15 mins
- Presentation of alternative approaches to Place Management – Janne Corniel 20 mins
- Framing the task – Philip Parsons 20 mins
- Working groups to focus direction 25 mins
- Reporting back 15 mins
- Questions, observations, next steps - David 20 mins
PMO Governance Immediate Agenda

1. Establish and report on preliminary preferences for Place Management organization in order to focus research and dialog
2. Establish clear interim strategy for community role in CBA prior to establishment of Place Management organization

2/16

Longer-Term Agenda

- Research Options for long-term place management:
  - Purpose
  - Scope of influence or authority
  - Governance, Oversight, Funding, and Enforcement
  - Daily Operations
  - Geographical boundaries
  - Potential need for more than one organization
- Select Preferred Models
- Design the Governance Organization
- Determine how to manage Conflicts of Interest
- Determine Scope of Daily PM Operations
- Determine Funding Sources for Daily PM Operations
- Influence CBD legislation to craft it to our benefit

2/12-
2/16+

Future
## Potential Models

<table>
<thead>
<tr>
<th></th>
<th>Business Improvement District (BID)</th>
<th>Community Development Corporation (CDC)</th>
<th>Neighborhood Association (NA)</th>
<th>Community Benefits District (CBD)</th>
<th>Community Land Trust (CLT)</th>
<th>Parking Authority</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Purpose</strong></td>
<td>Enhance business climate through public improvement</td>
<td>Support community development typically in lower-income areas</td>
<td>Organize local activities, provide a local community voice</td>
<td>Reinvestment and placemaking, beyond scope of BID</td>
<td>Stewardship of public land, civic amenities and affordable housing</td>
<td>Managing parking to enhance development opportunities and public benefits</td>
</tr>
<tr>
<td><strong>Scope</strong></td>
<td>Enhance city services in a defined area</td>
<td>Housing, economic development, education, community organizing</td>
<td>Voted - often neighborhood activities, but can be much more</td>
<td>Essentially unlimited, as described in Kids Legislation 5,2006 - but defined locally</td>
<td>Property acquisition, with ground leases</td>
<td>Development and operations of on-street and off-street parking systems</td>
</tr>
<tr>
<td><strong>Organization</strong></td>
<td>Non-profit</td>
<td>Non-profit</td>
<td>Non-profit</td>
<td>Non-profit</td>
<td>Non-profit</td>
<td>Non-profit</td>
</tr>
<tr>
<td><strong>Relationship to city</strong></td>
<td>State authorized, improves on broader city services</td>
<td>Collaborative but independent</td>
<td>State authorized, close working relationship with city</td>
<td>State authorized, close working relationship with city</td>
<td>Stewardship of public land, civic amenities and affordable housing</td>
<td>Community involvement</td>
</tr>
<tr>
<td><strong>Operations</strong></td>
<td>Board and paid staff, Paid staff, Volunteer staff</td>
<td>Board and paid staff, volunteer staff</td>
<td>Board and paid staff, volunteer staff</td>
<td>Board and paid staff, volunteer staff</td>
<td>Community involvement</td>
<td>Community involvement</td>
</tr>
<tr>
<td><strong>Funding</strong></td>
<td>Tax or levy typically based on assessed property values - owner occupied typically exempt</td>
<td>Grants, other voluntary dues, grants</td>
<td>Tax or levy based on assessed property values and other considerations - owner occupied typically exempt</td>
<td>Public or private funding</td>
<td>Community involvement</td>
<td>Community involvement</td>
</tr>
<tr>
<td><strong>Membership</strong></td>
<td>Required, with exemptions</td>
<td>Required, with exemptions</td>
<td>Required, with exemptions</td>
<td>Board representing local community, residents and users, and city</td>
<td>Community involvement</td>
<td>Community involvement</td>
</tr>
<tr>
<td><strong>Establishment</strong></td>
<td>Majority property owners support</td>
<td>Majority property owners support</td>
<td>Majority property owners support</td>
<td>Board representing local community, residents and users, and city</td>
<td>City initiative</td>
<td>City initiative</td>
</tr>
</tbody>
</table>

## Choices

- **Business Improvement District (BID)**
- **Community Development Corporation (CDC)**
- **Neighborhood Association**
- **Community Benefits District (CBD)**
- **Community Land Trust (CLT)**
- **Parking Authority**
### Purpose
- Support community development, typically in lower income areas

### Scope
- Housing, economic devt, education, community organizing

### Membership
- Membership not required, no dues

### Relationship to City
- Independent non-profit, collaborates with city

### Operations
- Paid staff

### Funding
- Grants, other

### Establishment
- Federal tax exemption 501(c) (B)

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### Purpose
- Revitalization and place-making, beyond scope of BID, or city government

### Scope
- Essentially unlimited, as described in MA legislation 6.2005 - but defined locally

### Membership
- Membership required, based on assessed value or square footage – possible exemptions

### Relationship to City
- State authorized, close working relationship with city

### Operations
- Paid staff

### Funding
- Taxes/fees

### Establishment
- 51% of property owners' approval and other requirements; needs legislative

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- We already have one - SCC – but it is city-wide, not district-focused
- SCC focused on at risk population and advocating for affordable housing and jobs
- Values closely aligned with UU attendees at PMO mtg
- Can SCC be realigned as a PMO for Union Square? Or would we need a different CDC, with a broader scope and a district focus?
- What is a relationship between a CDC and the City?
- How would its purposes, governance, membership and governance be established?

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- Skewed representation, based on value
- Gives disproportionate influence to large landowners in establishing priorities
- Can have broad scope, but not necessarily focused solely on disadvantaged population
- Would need major rewriting to be acceptable and appropriate to USQ
- Could have considerable autonomy
- Requires close partnering with city government
- Significant funding could seed many types of project
- Could include a parking authority
### Community Land Trust

**Purpose:** Stewardship of public land, civic amenities and affordable housing

**Scope:** Property acquisition, with ground leases

**Membership:** Board representing local community, residents and users, and city

**Relationship to City:** Collaborative but independent?

**Operations:** Board and paid staff, may sub-development

**Funding:** Could be assessment on all property transactions, eventually potentially self-funding

**Establishment:** Requires initial capital

- Most popular model
- Can support public amenities and open space as well as housing
- Funding is initially challenging in Somerville, given the high cost of land (Dudley was able to acquire abandoned properties)

- WIG NOTES: Philip created a lot of Dudley Square Slides but I have condensed this for shortened presentation purposes
- Also many other neighborhood association models were not yet considered

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### Parking Authority

**Purpose:** Managing parking to enhance development opportunities and public benefits

**Scope:** Development and operation of on-street and off-street parking systems

**Membership:** Board representing local community, residents and users, and city

**Relationship to City:** Semi-independent, could be partially private

**Operations:** Paid staff; sub-contracts for operations

**Funding:** Initial funding through revenue bonds; would over time provide major positive cash flow to city

**Establishment:** Requires city initiative

- Allows for increased development
- Anticipates changes in car use and technology
- Improves traffic management
- Generates city revenue over time
- Improves neighborhood walkability
- Separates parking from development
- Allows or management of on-street and off-street parking
- Could be run by city or semi-independent entity
We collaborated in small groups to analyze the various models then shared our notes. Those notes are still to be synthesized, but here is an example from one working group.

Purposes

- Need to balance priority of protecting vulnerable populations with other civic requirements
- Need to enhance attractiveness to investors while addressing community needs
- Preservation of community diversity a high priority
- Need to include environmental sustainability priority

Governance

- Potential Initiatives to Look At
  - Hybrid
  - Combinations

- Requirements and Expectations
  - Non-profit – except perhaps for parking, if privatized
  - Major concerns about community representation, with some suggesting a strong emphasis in representation on vulnerable populations
  - Major expectation that PMO will have a strong measure of autonomy from city hall government
  - Major challenges in determining how PMO leadership will be selected
  - Wish to avoid duplicating the mayoral appointee model for the CAC and LOCUS
Purpose

● The future PMO will (NOTE: very much still a draft):
  ○ Represent the voice of the community as an equal with the city and developers, formalizing the rights and responsibilities of the community and creating a body that can negotiate and enforce agreements directly with the city and developers and hold the city (and its departments) and developers accountable
  ○ Be the torch-bearer of our community’s values and priorities, ensuring that decisions are made and opportunities pursued in alignment to our values in the short and long term
  ○ Serve as an overarching body to help existing groups convene and collaborate, identifying what exists and where there are gaps so that we can leverage and amplify what we have in our neighborhood and fill in what’s needed (either directly providing the service or indirectly and in collaboration with others)
  ○ Ensure transparency, tracking, and accountability by collecting data and feedback from individuals, developers, and the city (including its departments and the board of aldermen), synthesizing that information, and sharing it back out with all parties, while holding all parties accountable to their targets and goals

Scope

● Values and Priorities: in addition to what follows below, set and hold design standards (architectural, landscape) and ensure sustainability, energy, environmental systems, and climate change aspects of all projects are evaluated
● Planning: short and long term, place-making, events, finances (economy), impact studies
● Quality of Life: social equity, anti-displacement, and other concerns that aren’t covered by city services (such as 311)
● Other Strategy Working Group Strategies (including specific priorities identified within): Housing (including affordable housing), Economic Development (including small businesses and job training), Smart City Infrastructure, Parking and Transportation, Green and Open Space, Civic Space (including library)
● Other aspects/structures to be considered within this, such as a Community Land Trust and Parking Authority

Organization

● 501(c)(3) non-profit organization with a board and TBD number of staff members

Relationship to the City
- Independent and collaborative with existing city services/departments

Operations
- TBD

Funding
- Combination of TBD assessment of properties (nominal in amount, and not based on assessed property values), transfer tax, district improvement financing proceeds (community benefits from developers), and other sources, such as grants, in the long-term

Membership
- All institutions and residents within the defined area (geographic boundaries TBD**) would be required to participate (TBD exemptions possible)
- Board would be voted in by various constituencies (or appointed in some cases) to be representative of residents (owners and renters of various geographic neighborhoods or wards/precincts within the defined area) and institutions (including non-profits, local businesses, and existing neighborhood groups, as relevant, among others TBD)
- Ensure that constituencies (and therefore the board) are representative of the community
- Involvement by city and developer representatives suggested (clarity TBD)

Establishment
- Memorandum of understanding with the city
- Possibly also use the Community Benefits District if amendments can be made to align to our values, and of course if the legislation passes

Examples
- TBD

*TBD = components that our group did not get to discuss in the allotted time
**We should consider whether this is just Union Square or the area defined by the Neighborhood Plan (including Boynton Yards) and where the exact boundaries will fall.

The working group met again on March 14 where the group reviewed a “straw proposal” prepared by Wig Zamore that laid out a suggested structure for a place management organization. No decision was made with respect to this proposal; we agreed that it was a useful initial model of how we might approach the problem and helpful to establish the rights and responsibilities of the community with others.
We then listed a number of functions/tasks/areas of concern that a PMO might seek to address. In no particular order, these were: Negotiate CBAs, Parking, Transportation, Housing, Open Space, Community Building, Placemaking, Smart Infrastructure, Economic Development, Advocacy, Sustainability, Revenue Generation, Recreation, Civic Infrastructure, Public Health, Quality of Life, Zoning Input, Revenue Generation, Public Safety.

We agreed that there are two questions we want to ask about each:

1) What specifically about each of these functions do we want a PMO to do? (For instance, under “Housing”, a PMO could build housing, manage housing, advocate for housing, etc. Defining exactly what functions we want to see carried out is important.)

2) What are the organizational form(s) that seem most appropriate to carry out each of these functions?

Bill Shelton offered to lead a module from his course for NeighborWorks on Best Practices in Community Economic Development called “Commercial District Revitalization”. We agreed that we would like to hear from outside experts on various PMO models, including the Dudley Street Neighborhood Initiative (community land trusts), the Lincoln Institute (various forms), and others.