

FROM POLICY TO IMPLEMENTATION | The Do's and Don'ts to Achieve Affordable TOD

LOCUS NATIONAL LEADERSHIP SUMMIT | APRIL 25, 2017 | WASHINGTON, D.C.




HOLLAND
PARTNER GROUP

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Executive Director, Oregon LOCUS

 **OREGON
LOCUS**
Responsible Real Estate Developers and Investors
an affiliate of Smart Growth America's national developer coalition



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OVERVIEW OF OREGON LOCUS

Oregon LOCUS is the first **Statewide** Chapter of LOCUS, Smart Growth America's Coalition of Responsible Developers and Investors. Oregon LOCUS is an advocacy organization that supports state and local policy that enables and promotes the development of dense, walkable neighborhoods that are economically, socially and environmentally sustainable.

In 2016, Oregon LOCUS worked with the City of Portland and other key stakeholders to provide important analysis and policy discussion around Inclusionary Housing ("IH") within days of its forming as an organization, and is now continuing with accountability and measures of success for the IH program as well as crafting additional industry-led policy solutions to urban housing, land use and transportation issues statewide.

METROPOLITAN LAND USE IN THE U.S.



WALKABLE URBAN

REGIONALLY SIGNIFICANT



WALKUP

Tri-State Land Area: 0.5%

LOCAL SERVING



NEIGHBORHOOD

Tri-State Land Area: 2.0%



DRIVEABLE SUBURBAN



DRIVE-IN

Tri-State Land Area: 2.3%

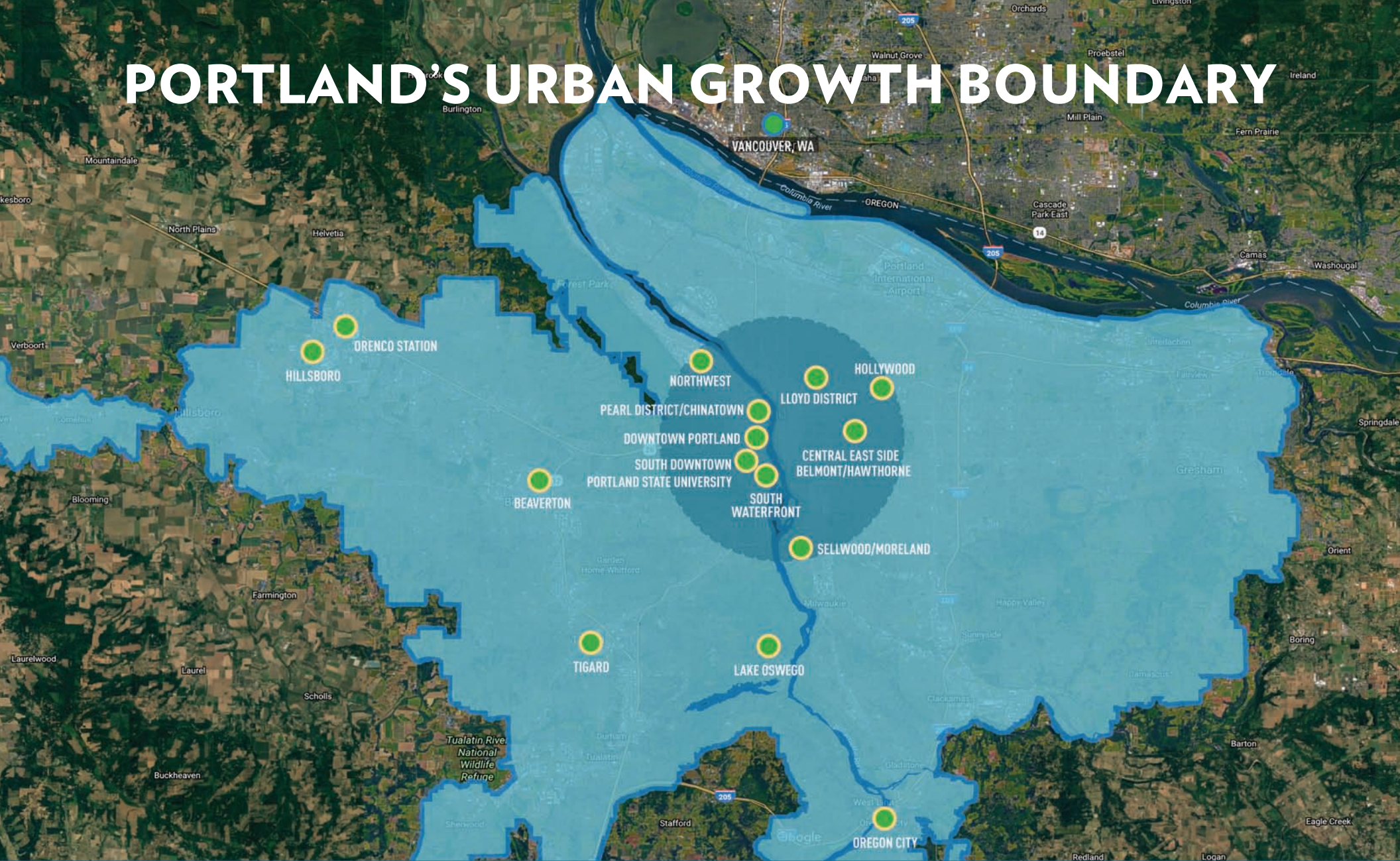


SUBDIVISION/EDGELESS CITY

Tri-State Land Area: 95.0%

*Source: The WalkUP Wake-Up Call: New York, Leinberger, C., Rodriguez, M., Loh, T., The George Washington University School of Business (2017)

PORTLAND'S URBAN GROWTH BOUNDARY

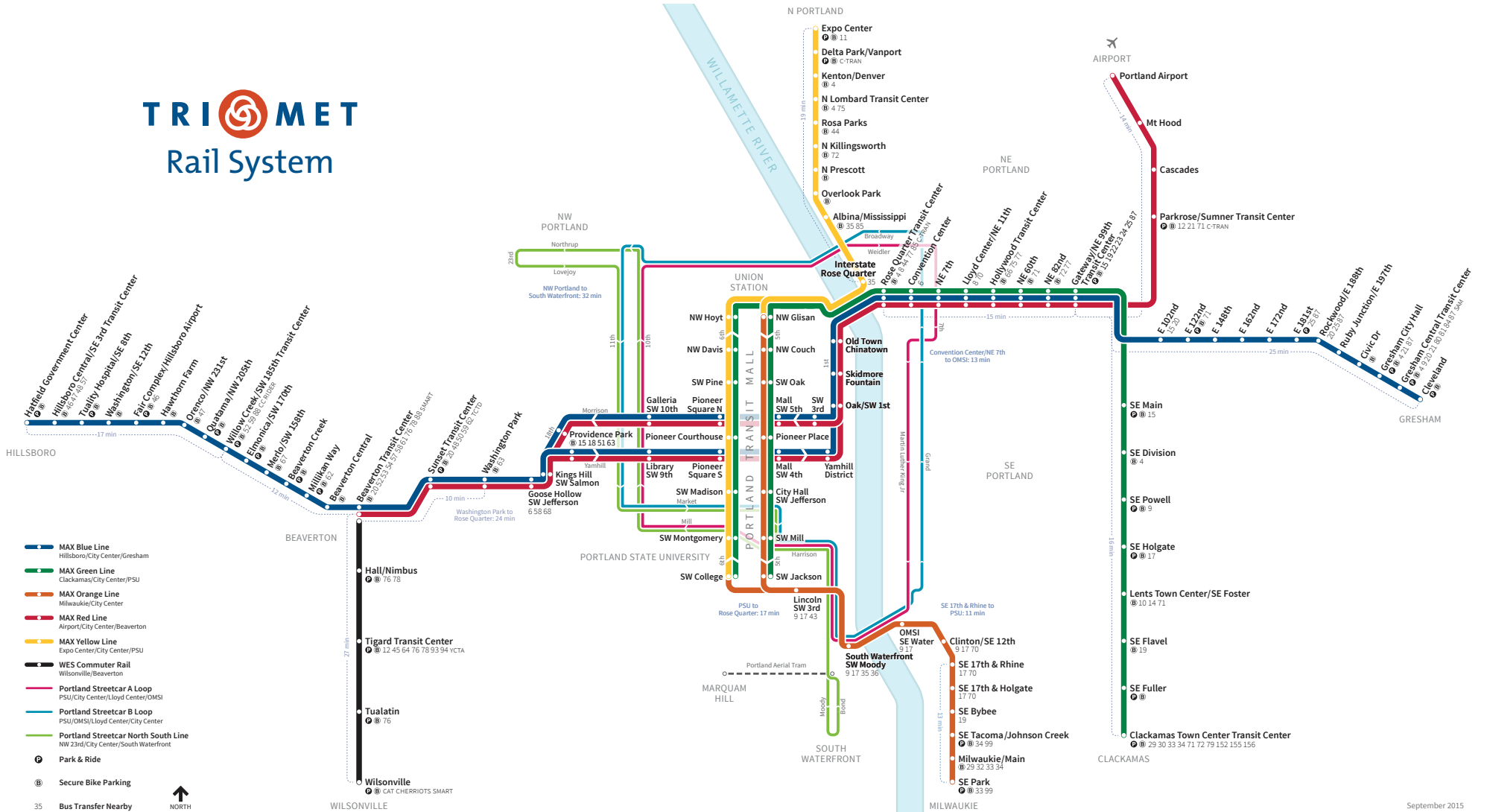


Though widely known for its walkable urbanism, rail transit and bikeability, 87% of metro Portland's walkable urbanism is in its center city. Though Orenco Station is a national model of greenfield transit-oriented development, Portland has experienced little urbanization in its suburbs. The metro area continues to build drivable sub-urban patterns, in spite of an urban growth boundary meant to discourage sprawl.

¹Source: Foot Traffic Ahead: Ranking Walkable Urbanism in America's Largest Metros, Leinberger, C., Rodriguez, M., The George Washington University School of Business (2016)

²Source: Metro (2016)

PORTLAND'S PUBLIC TRANSPORTATION



- MAX Blue Line
Hillsboro/City Center/Gresham
- MAX Green Line
Clackamas/City Center/PSU
- MAX Orange Line
Milwaukie/City Center
- MAX Red Line
Airport/City Center/Beaverton
- MAX Yellow Line
Expo Center/City Center/PSU
- WES Commuter Rail
Wilsonville/Beaverton
- Portland Streetcar A Loop
PSU/City Center/Lloyd Center/OMSI
- Portland Streetcar B Loop
PSU/OMSI/Lloyd Center/City Center
- Portland Streetcar North South Line
NW 23rd/City Center/South Waterfront
- Park & Ride
- Secure Bike Parking
- Bus Transfer Nearby

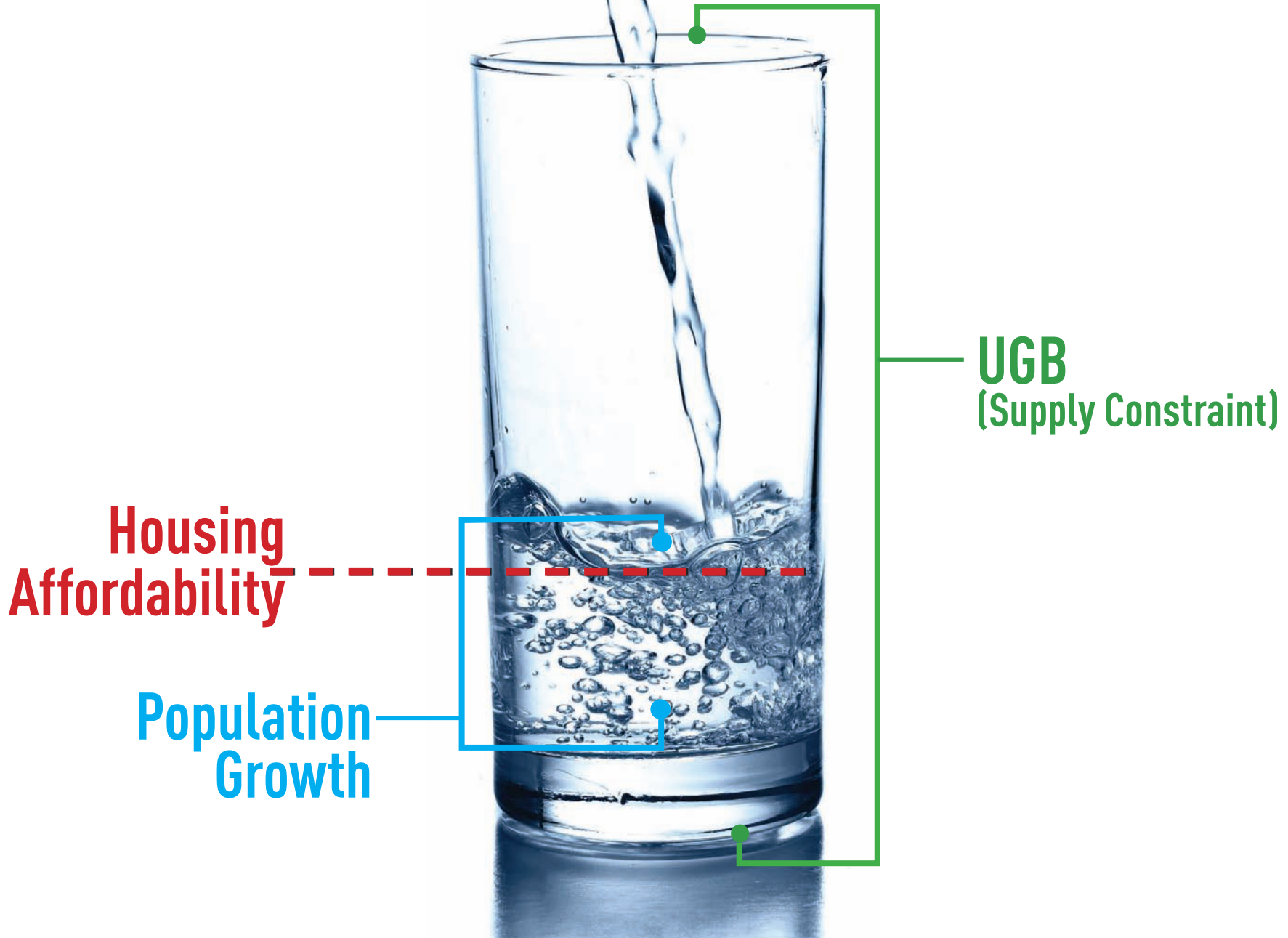


September 2015

Source: Trimet (2015)

YOU CAN'T STOP THE WATER

(POPULATION GROWTH)



**Housing
Affordability**

**Population
Growth**

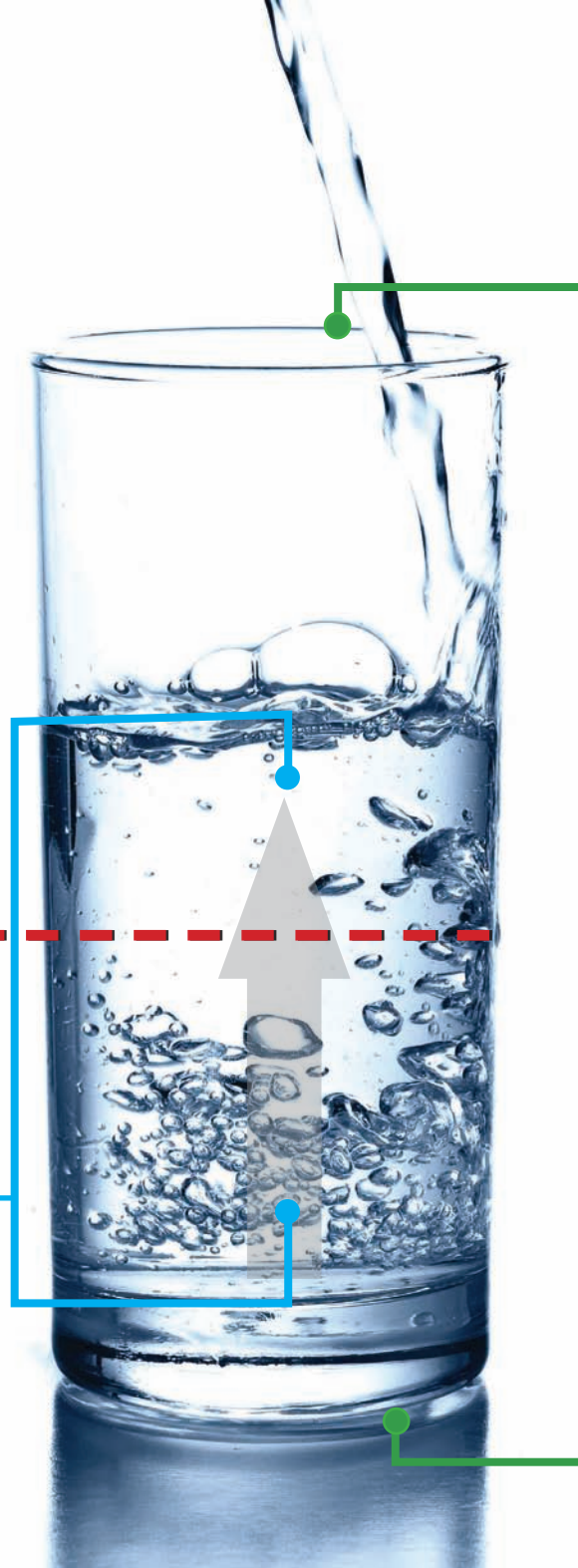
**UGB
(Supply Constraint)**

**AS POPULATION INCREASES,
AFFORDABILITY DECREASES,
UNLESS YOU BUILD AN
ADEQUATE SUPPLY
OF HOUSING.**

**Housing
Affordability**

**Population
Growth**

UGB



**ONE OPTION IS TO GROW OUT,
HOWEVER THIS HAS INFRASTRUCTURE
COST IMPLICATIONS THAT ARE FINANCIALLY
STRAPPING MANY CITIES**

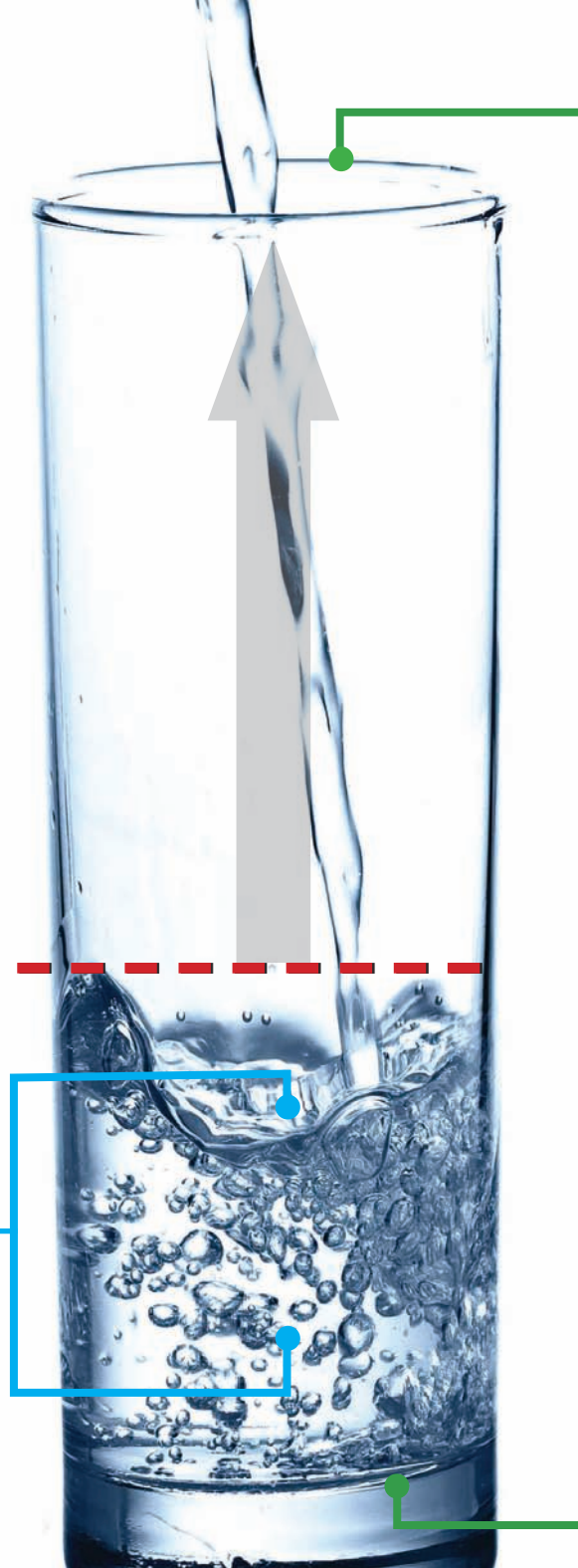


**THE SOLUTION IS TO GROW UP,
IN PLACES WHERE
INFRASTRUCTURE DOLLARS
HAVE ALREADY BEEN SPENT**

**Housing
Affordability**

**Population
Growth**

UGB



LACK OF ADEQUATE HOUSING SUPPLY POLITICALLY UNSUSTAINABLE

Margot Black Wants to Take on the Landlords and Portland City Hall

With Portland Tenants United, she's harnessing the power of renters to change this city with a new tenants union.



Politics | Family News | Local

Hundreds March In Northeast Portland Rally To Protest Rent Hikes

by Molly Solomon [Follow](#) and Phoebe Flanigan [OPB](#) | Feb. 25, 2017 4:42 pm | Updated: Feb. 26, 2017 1:26 pm | Portland



Tenants and housing advocacy supporters marched to protest a proposed 100% rent increase at the Normandy Apartments in northeast Portland.

Molly Solomon/OPB



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Report: Portland rent increases highest in country

Portland apartment rents increased 14 percent between February and March

Jim Redden, The Portland Tribune

Published: March 10, 2016, 8:46 am | Updated: March 10, 2016, 5:20 pm



Housing crisis took center stage in 2016, will keep it in 2017



Protesters from Portland Tenants United joined other groups representing a variety of causes in a march through downtown Portland on January 15, 2016. (Photo: Heidi-Greif/OPB)

By Elliot Njus | The Oregonian/OregonLive

INSIDE FRONT PORCH

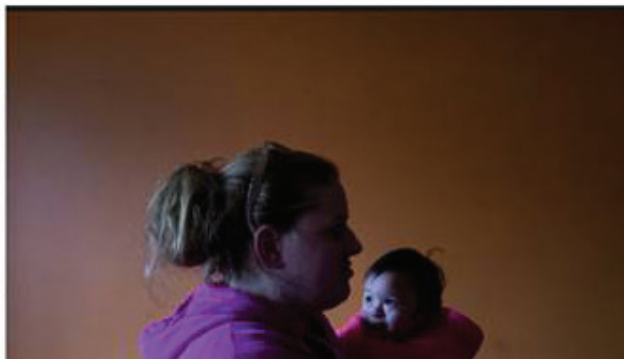
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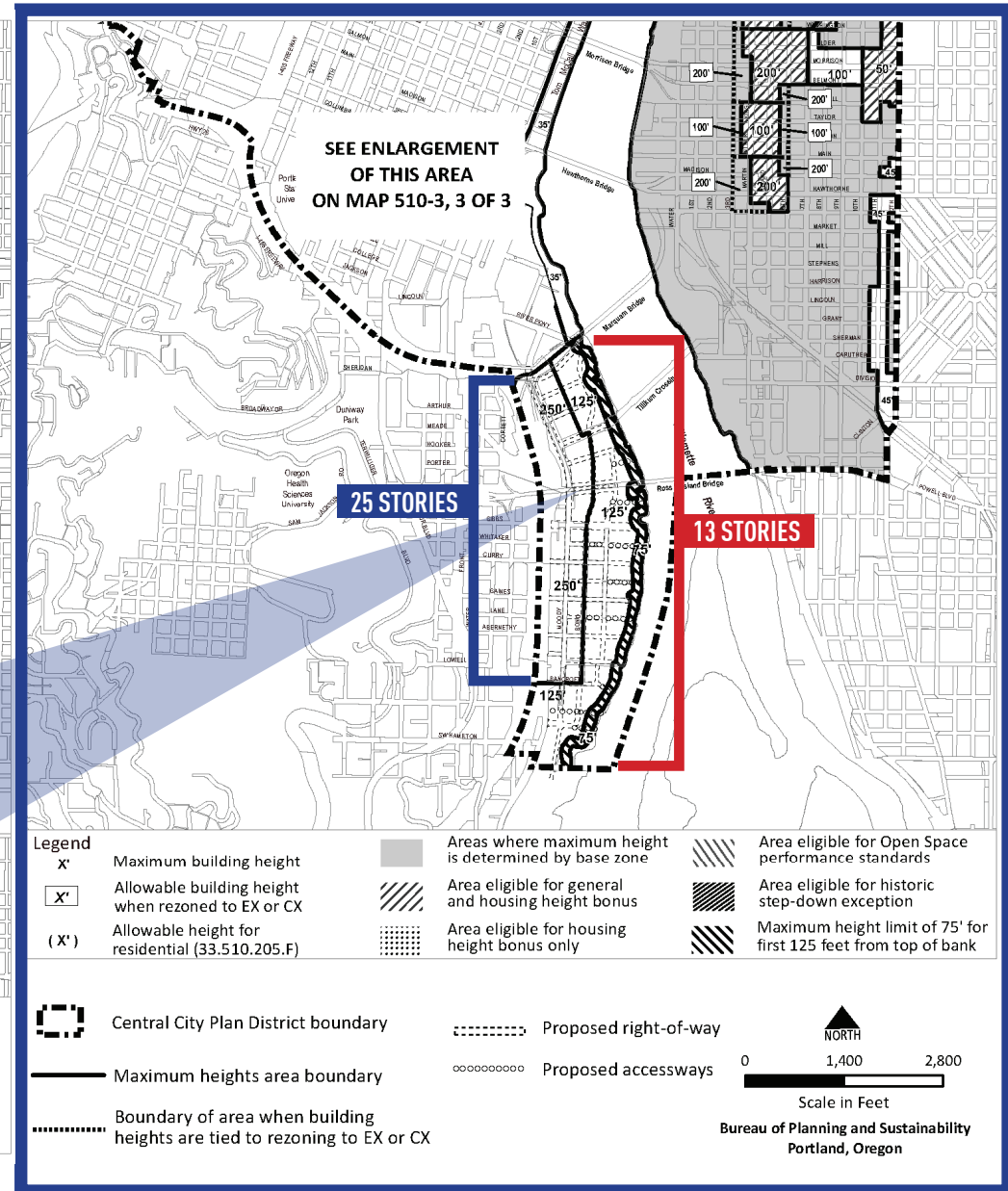
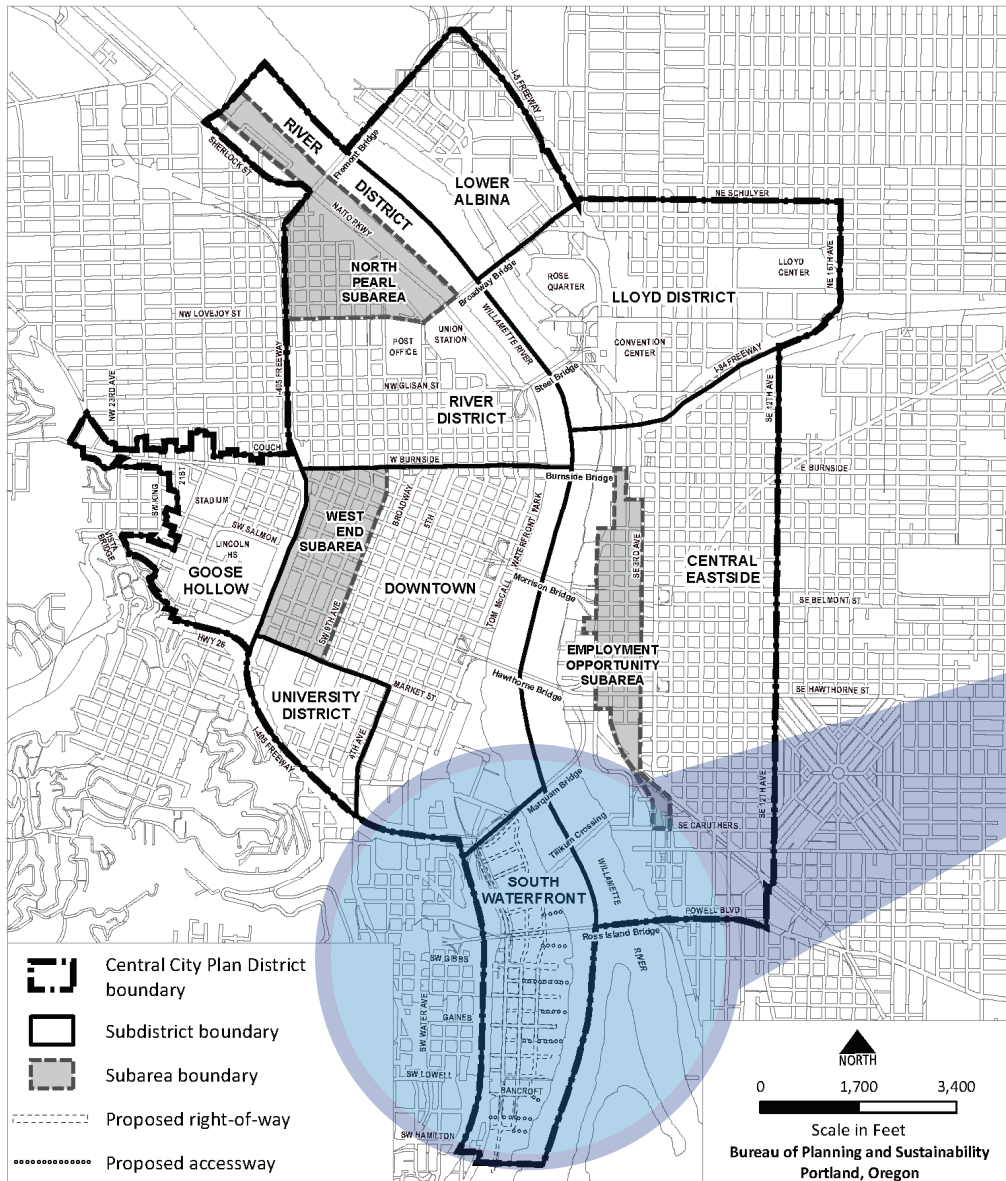


Northeast Portland families face tough choice after new owner more than doubles their rent



WHAT DO PORTLAND CITY EMPLOYEES MAKE?

PORTLAND'S CENTRAL CITY PLAN



Source: City of Portland Bureau of Planning and Sustainability (2017)

PORTLAND'S SOUTH WATERFRONT

WHAT WAS PLANNED



PORTLAND'S SOUTH WATERFRONT

WHAT'S WRONG WITH THIS PICTURE?



\$1.1B LOST

PROPERTY TAX REVENUE OVER USEFUL LIFE OF PROJECT



PORTLAND SOUTH WATERFRONT

Lost tax revenue by building lower-density forms

AS DEVELOPED

WHAT COULD HAVE BEEN DEVELOPED

\$11.3M

ANNUAL PROPERTY TAX REVENUE LOST

1,800

UNITS LOST

3,300

RESIDENTS LOST

466

CARS ADDED TO ROADS

2,274

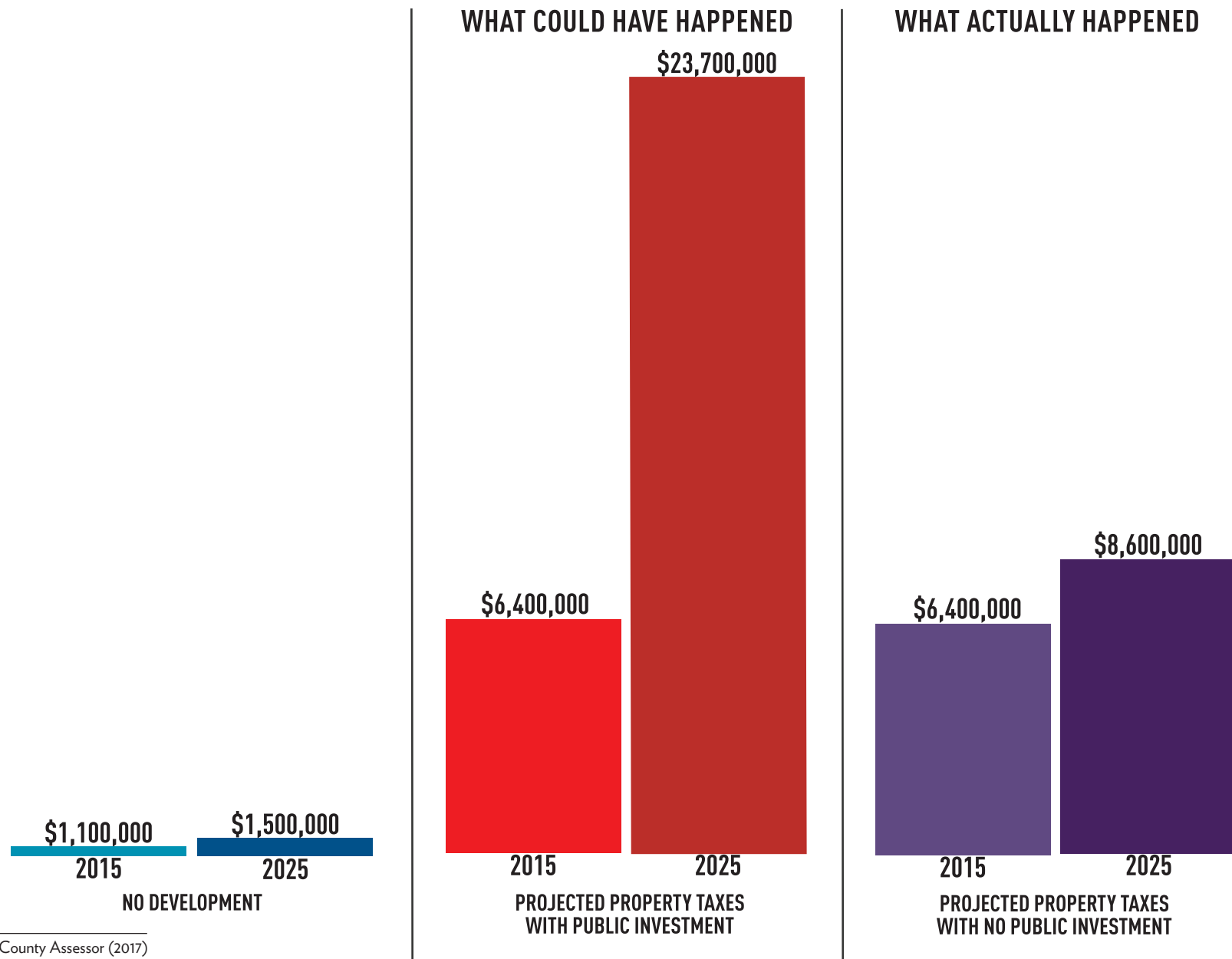
METRIC TONS OF CO₂ NOT REDUCED ANNUALLY

¹Source: Multnomah County Assessor (2017)

²Source: Holland Estimates Developed Using IMPLAN and Proprietary Modeling

BUILT VS. ZONED HIGH DENSITY






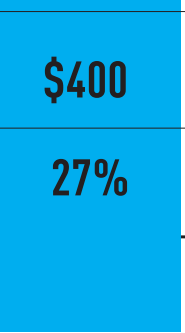
SOUTH WATERFRONT | PORTLAND, OR



¹Source: Multnomah County Assessor (2017)

ANNUAL PROPERTY TAX REVENUE BY PRODUCT TYPE

HOUSING UNITS PER ACRE	6	25	45	CITY BREAK EVEN — 60 HOUSING UNITS PER ACRE	75	125	500
SQUARE FEET PER HOUSING UNIT	1,500	1,000	900		850	750	650
TAXABLE VALUE PER ACRE	\$0.74M	\$2.46M	\$5.53M		\$10.14M	\$21.51M	\$98.32M
ANNUAL TAX REVENUE PER ACRE	\$0.02M	\$0.06M	\$0.13M		\$0.24M	\$0.51M	\$2.32M
IMPACT FEE PER ACRE	\$0.21M	\$0.23M	\$0.41M		\$0.69M	\$1.15M	\$4.60M
COST PER SQUARE FOOT	\$130	\$175	\$225		\$250	\$315	\$400
INCREMENTAL COST PREMIUM			29%		11%	26%	27%

 SUBURBAN SUBDIVISION	 GARDEN	 4-STORY SLAB ON GRADE	 WRAP	 PODIUM	 HIGH-RISE
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VALUE

¹Source: Multnomah County Assessor (2017)

²Source: Holland Experience



1,800 HOMES | 300 ACRES | 6 UNITS/ACRE

\$90,000,000 INFRASTRUCTURE
INSTALLATION | **\$50,000/UNIT**

**LONG-TERM MAINTENANCE COSTS ARE ESTIMATED
AT \$395 MILLION OR \$220,000/UNIT**



MARKET RATE HOUSING DEVELOPMENT PUBLIC INVESTMENT RETURN ANALYSIS

	UNITS	ACRES	DUA	PUBLIC INVESTMENT ^{1, 2}	ANNUAL TAX REVENUE GENERATED ³	PAYBACK PERIOD ⁴
Homes Built at Edge of UGB in Driveable Suburban Form	1,800	300	6	\$395,000,000 \$220,000 per dwelling unit	\$5,225,703	76 years
Homes Built Near Transit in Dense, Walkable Urban Form	1,800	8	225	\$161,668,564 \$90,000 per dwelling unit	\$17,628,038	9 years

¹Public investment in driveable suburban development represents the long-term infrastructure maintenance with curbs, gutters, streets, roads, wet utilities, dry utilities installed and put into service by developer.

²Public investment in dense, walkable urban development represents a 10 year abatement of 80% of property taxes. This is the key ingredient in financing the incremental cost premium of high-rise versus podium product.

³Source: Multnomah County Assessor (2016)

⁴Based on Payback Period Concept as discussed in the essay the "Growth Ponzi Scheme, Part 2." Thoughts on Building Strong Towns, Volume 1, Marohn, C. (2012)

\$210M ADDED

PROPERTY TAX REVENUE OVER USEFUL LIFE OF PROJECT FROM A \$16.8M INVESTMENT

ORENCO STATION

Additional tax revenue by enabling appropriate density

AS ZONED, LOW DENSITY, MARKET RATE DEVELOPMENT WITH NO CITY PARTICIPATION

\$2.1M

ANNUAL PROPERTY TAX REVENUE ADDED

770

UNITS ADDED

1,425

RESIDENTS ADDED

200

CARS TAKEN OFF THE ROAD

975 METRIC TONS

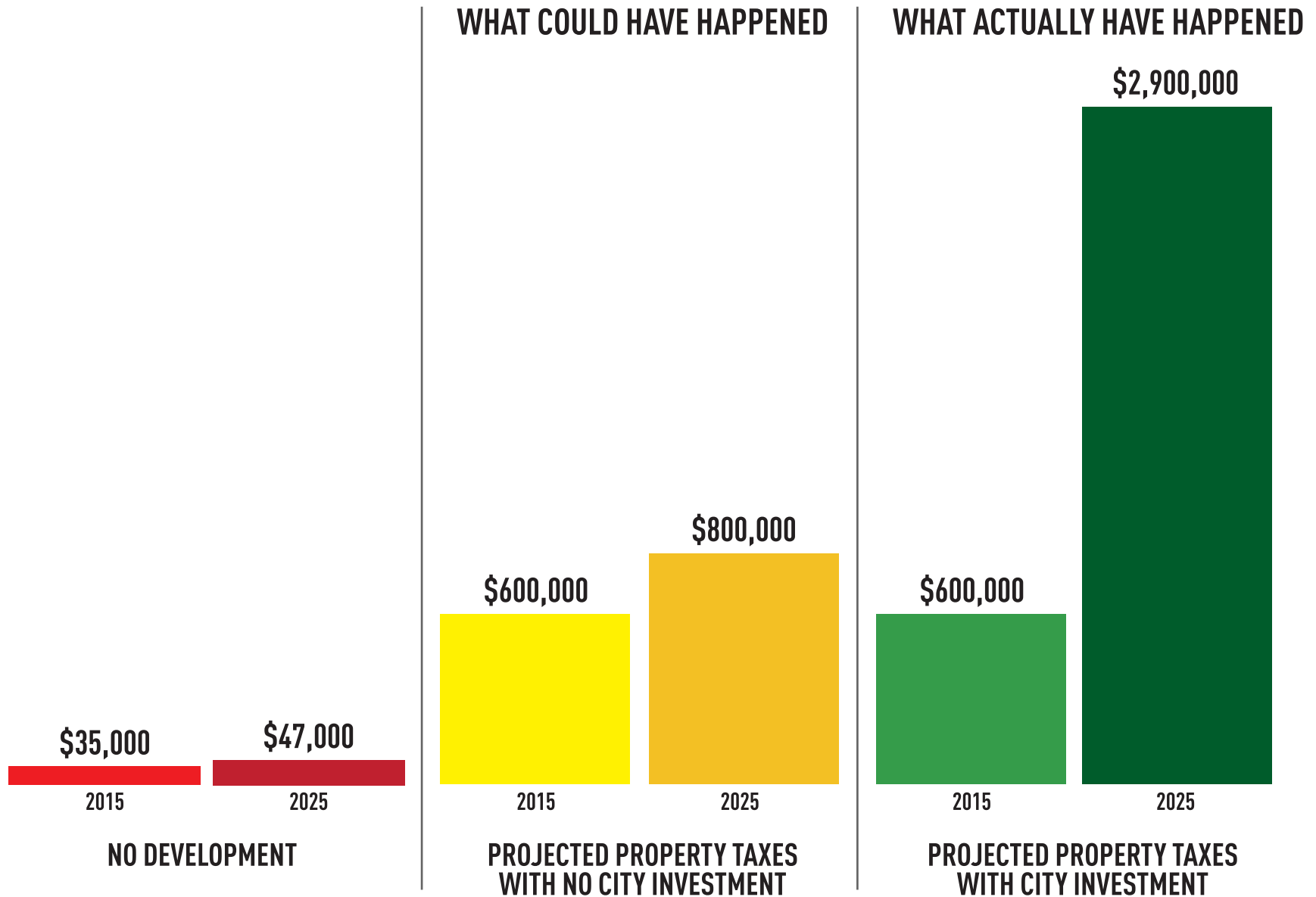
OF CO₂ REDUCED ANNUALLY

¹Source: Washington County Assessor (2017)

²Source: Holland Estimates Developed Using IMPLAN and Proprietary Modeling

BUILT VS ZONED LOW DENSITY

PLATFORM DISTRICT, ORENCO STATION, HILLSBORO, OREGON



¹Source: Washington County Assessor (2017)

POLICY CONCEPT

WALKUP REGENERATION DISTRICT

- Focus on strategic transit-oriented development locations.
- Prioritize locations where existing infrastructure can support increased density.
- Prioritize potential regionally significant and emerging regionally significant walkable urban places.
- Remove height and FAR restrictions in these districts.
- Capture increased tax revenue over and above potential tax-revenue based on existing zoning.
- Use such incremental revenue to fund affordable housing and other community assets.

\$1.1B LOST

PROPERTY TAX REVENUE OVER USEFUL LIFE OF PROJECT



PORTLAND SOUTH WATERFRONT

Lost tax revenue by building lower-density forms

AS DEVELOPED

WHAT COULD HAVE BEEN DEVELOPED

\$11.3M

ANNUAL PROPERTY TAX REVENUE LOST

1,800

UNITS LOST

3,300

RESIDENTS LOST

466

CARS ADDED TO ROADS

5,360

PERMANENTLY AFFORDABLE UNITS NOT FUNDED

2,274

METRIC TONS OF CO₂ NOT REDUCED ANNUALLY

¹Source: Multnomah County Assessor (2017)

²Source: Holland Experience

THE RESULT: PERPETUAL AFFORDABLE HOUSING FUND

PERMANENT AFFORDABLE HOUSING FUND

Revenue to use towards Affordable Housing

\$17,600,000

\$5,600,000

DEDICATED TO THE AFFORDABLE HOUSING FUND

SUPPORT FOR 5,360 UNITS IN PORTLAND AT 80% OF MFI

ADDITIONAL TAX BASE

Revenue for Schools, Parks & Local Government

\$5,600,000

87% INCREASE IN TAX REVENUE

GOES TO EDUCATION, GENERAL GOVERNMENT, BONDS & MISC. REVENUE

BASE
Current Development Levels

\$6,400,000

EXISTING TAX REVENUE BASED ON DISTRICT AS-BUILT



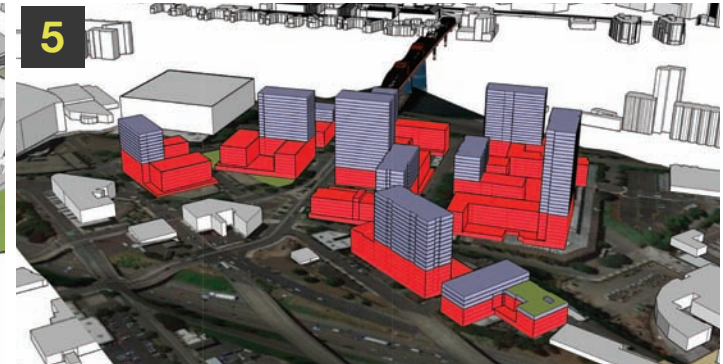
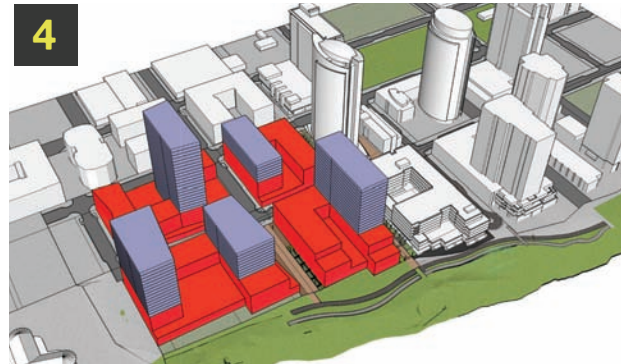
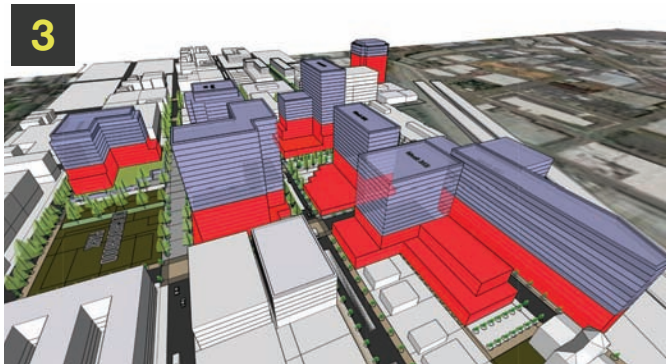
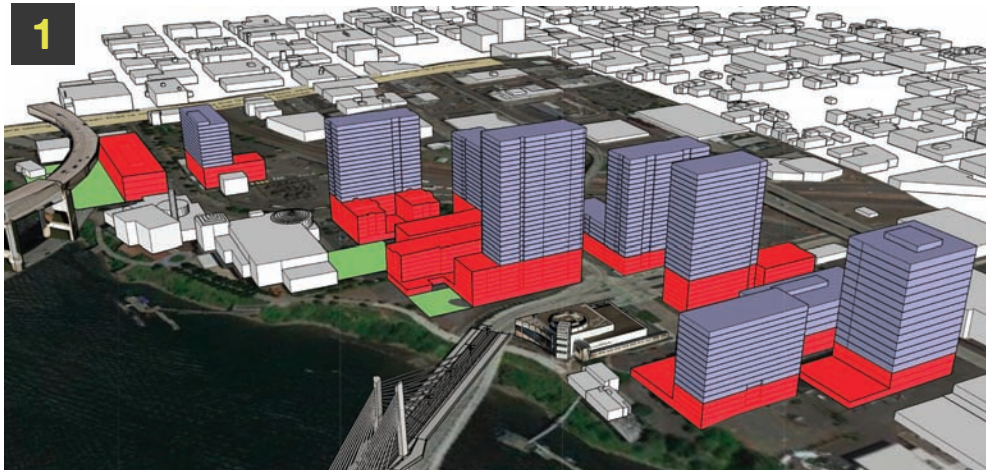
\$6,400,000

EXISTING TAX REVENUE BASED ON DISTRICT AS-BUILT

WHAT ACTUALLY HAPPENED

WHAT COULD HAVE HAPPENED

WALKUP REGENERATION DISTRICT IMPLEMENTATION SCENARIO



PORTLAND: 5 Potential Walkup Urban Locations

1. OMSI 2. Post Office 3. Conway 4. SOWA 5. Rose Quarter

■ As zoned, low density, financially feasible market rate development with no vertical public investment

■ What could be developed with vertical public investment

\$33.3M
ANNUAL PROPERTY
TAX REVENUE ADDED

7,370
UNITS ADDED

9,210
RESIDENTS ADDED

2,530
CARS
OFF THE ROAD

31,860
PERMANENTLY
AFFORDABLE UNITS FUNDED

¹GBD Architects (2016)
²Multnomah County Assessor (2016)

THANK YOU!

